TESTIMONY - 2006 & 2007

Environmental Quality Council Hearings

CHAPTER 2 WATER QUALITY RULES AND REGULATIONS

Resubmitted by

WYOMING STOCK GROWER'S ASSOCIATION

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EQC Hearing Testimony July 17, 2006

- 1 about.
- 2 And I'd urge the Council to move this
- 3 forward to, to a hearing before the public. Thank
- 4 you very much.
- 16:15:57 5 MS. FLITNER: Thank you, Steve.
 - 6 Ken Hamilton, and Joanne, I believe it's
 - 7 Tweakly, Tweedy, after Ken.
 - 8 Thank you. Just giving you warning.
 - 9 MR. HAMILTON: Thank you, Madam
- 16:16:13 10 Chairman. My name's Ken Hamilton.
 - I work for the Wyoming Farm Bureau
 - 12 Federation. There's two items here that I'm going
 - 13 to try to address, and hopefully do so briefly.
 - One of them is whether, the issue of
- 16:16:24 15 whether the Environmental Quality Act allows the
 - 16 Environmental Quality Council to address water
 - 17 quantity issues. In our previous arguments, and I
 - 18 won't reiterate those, we argued they did not.
 - 19 We would urge you to review our
- 16:16:39 20 arguments. And I think that those are, are very,
 - 21 in my opinion, persuasive as to why not.
 - The second issue that I would like to
 - 23 address deals with the May eighth, I guess,

- 1 Petition that the Powder River Basin Resource
- 2 Council submitted. I'm not quite aware of where
- 3 we're at in this process.
- 4 However, based on this latest
- 16:17:02 5 submission, Appendix I, I'm not altogether sure
 - 6 that you haven't, if you were to go forward with
 - 7 this and adopt it, you wouldn't set your regulatory
 - 8 agency up for a classic Catch-22 situation. And by
 - 9 that, I'm saying that before anybody can apply for
- 16:17:19 10 produced water, they must comply with Sections
 - 11 A-iii, and three little Is, none of which, in my
 - 12 opinion, would allow for any discharge of water to
 - 13 occur.
 - Now, why is that something of interest
- 16:17:34 15 to the agricultural community? I've heard a lot of
 - 16 folks talk about the agricultural community here
 - 17 today.
 - Number one, initially our concerns were
 - 19 with the impact this proposed Rule would have on
- 16:17:46 20 agricultural users other than perhaps just coalbed
 - 21 methane. And I understand the Petitioners have
 - 22 narrowed that down to just dealing strictly with
 - 23 coalbed methane.

- 1 But looking at the Proposal that they
- 2 have submitted, I would argue that anyone who
- 3 currently uses coalbed methane water and the
- 4 Petition, or their Permit, that if that is to be
- 16:18:10 5 renewed, in order to comply with these, if they're
 - 6 adopted, it would virtually eliminate the ability
 - 7 to use that. So, I think that that's an important
 - 8 thing to consider, is how much, how far down this
 - 9 path we want to go.
- 16:18:23 10 Again, I think the Environmental Quality
 - 11 Council has a tremendous burden here to try and
 - 12 decide about this, but we would argue that water
 - 13 quantity issues were not given to the Environmental
 - 14 Quality Council, or the Environmental Quality Act
- 16:18:41 15 give that to this Council to regulate.
 - Unless there is any questions, that's
 - 17 all I have.
 - MS. FLITNER: Thank you.
 - Joanne, followed by Carolyn Hamilton, or
- 16:18:58 20 Caroline Hamilton, and Lee Eisenberger (phonetic)
 - 21 after that.
 - 22 MS. TWEEDY: Good afternoon, Ladies and
 - 23 Gentlemen. Thank you for allowing me to speak to

- 1 you today.
- I am here with high hopes that you will
- 3 listen to me. We are against this Petition in
- 4 many, many ways.
- 16:19:23 5 We are not organized, as the Powder
 - 6 River Resource Council is, but I would like to
 - 7 speak for myself as a rancher, and, and with, with
 - 8 methane operation on our place for five and six
 - 9 years. And I would like to speak for some people
- 16:19:39 10 back here that will not speak again in the interest
 - 11 of time, and for many of my friends and neighbors.
 - They would have come. We thought we
 - 13 weren't going to be able to testify, and so they
 - 14 did not come.
- 16:19:54 15 I can get many, many more here to, to
 - 16 speak to you if that becomes necessary. I
 - 17 understand the Petitioners have about 19 Petitions,
 - 18 and I know one of the, one of the development
 - 19 companies on our ranch alone has 500 people that,
- 16:20:13 20 that, that they work with.
 - 21 I would say 19 against ten, 500, or
 - 22 2,000 ranchers certainly doesn't make for wanting
 - 23 to change the Rules. Under this Petition, the, the

- 1 landowner water users have to be, be, be
- 2 predetermined, and the quantities have to be
- 3 permitted by the Wyoming DEQ.
- 4 This would eliminate the current
- 16:20:40 5 flexibility of utilizing stock tanks, managed
 - 6 irrigations, and in-stream livestock watering,
 - 7 unless each one is identified by the Applicant up
 - 8 front, and the quantities are defined in the NPDES
 - 9 PERT before any water occurs. This would require
- 16:20:59 10 additional regulatory approval for every stock tank
 - 11 and for every in-stream use by our livestock.
 - 12 The -- I use the water -- We use the
 - 13 water development on our ranch for cattle and
 - 14 livestock operation. We do not irrigate.
- 16:21:16 15 Without this water during the drought
 - 16 since 1999, our whole ranching operation would have
 - 17 had, had to have been utilized differently. We did
 - 18 use this water.
 - 19 We had it in different areas of our
- 16:21:29 20 pastures, and our livestock used it to benefit them
 - 21 and the benefit of cash, because they weighed more
 - 22 because they had water, and less, less places to go
 - 23 to get it, or more places to go to get it, they

- 1 didn't have to go so far. The Petition the Council
- 2 is hearing would mean that my water would go away,
- 3 and that my ranch and my neighbors' ranch would
- 4 suffer.
- 16:21:56 5 We would be jeopardized. I rely on that
 - 6 water.
 - And I agree with, with the companies as
 - 8 I work with them on what we need to do with it. It
 - 9 is not right for people who are not part of this
- 16:22:09 10 agreement, and have no stake, and I know some did
 - 11 have stake, but many do not, to come in now and
 - 12 tell me I can't use it.
 - 13 The way I read the Petition, -- I'm not
 - 14 an attorney. I've read it.
- 16:22:21 15 It is difficult to understand in, in,
 - 16 in, in, in depth. The folks who propose this seem
 - 17 to think that the DEQ should be able to tell how
 - 18 much a cow or a deer or an antelope would drink
 - 19 down to the last drop.
- 16:22:35 20 That's impossible. On top of that, it
 - 21 isn't how many animals utilize water anyway.
 - If the water's there, they'll drink it.
 - 23 If it's there off and on, they may not even come to

- 1 look for it until they know it's there again.
- 2 The water has to be available, and it
- 3 has to be consistent. I've heard people who
- 4 brought this Petition tell landowners not to worry
- 16:23:01 5 about it, because this proposal will not have an
 - 6 effect to their stock watering.
 - 7 That's not true. What their papers say,
 - 8 although it's hard to understand, at least the way
 - 9 I read through it, all the different things that
- 16:23:14 10 they've filed, that is all water has to be
 - 11 beneficially used, and State Engineer makes the
 - 12 call on whether something is beneficial use or not.
 - 13 Well, the State Engineer doesn't make
 - 14 that decision on our ranch where the water is
- 16:23:29 15 moving in a stream, so the, the water our cattle
 - 16 drink that flows will no longer be available, if
 - 17 they get what they want. As far as my stock tanks
 - 18 go, the State Engineer doesn't make beneficial use
 - 19 on them either.
- 16:23:44 20 My ability to water our cattle would be
 - 21 severely impacted if this proposal goes into
 - 22 effect. You should think about that before you
 - 23 make a decision that is going to affect thousands

- 1 of ranchers in the Basin.
- The way I understand it, I have a right.
- 3 I understand and respect other people's right.
- 4 I have spent a lot of time working with
- 16:24:11 5 companies on my place. We don't always agree, and
 - 6 everything isn't always going my way.
 - 7 But we can usually get to a solution
 - 8 that everybody's happy with. If the folks who
 - 9 brought this Petition can't or don't want to,
- 16:24:26 10 that's their business.
 - 11 I'm not going tell them how to run their
 - 12 operation. I would appreciate the same
 - 13 consideration, and not have them change a system
 - 14 that has worked for a long time, and make our
- 16:24:41 15 agreements with our companies and on our place null
 - 16 and void.
 - 17 That also goes for my neighbor in, in
 - 18 our surrounding area. The, the water on our place
 - 19 is probably different from water in many other
- 16:24:58 20 places in the Basin.
 - 21 Certainly that must be true. Maybe
 - 22 there are places where we can't irrigate, or, or we
 - 23 can't discharge the water into reservoirs or into

- 1 tanks.
- Wherever the water is, the operators
- 3 must meet water standard, no matter what they do.
- 4 They have to believe -- This -- They -- It has to
- 16:25:19 5 -- Even though it's different, it is not a
 - 6 one-size-fits-all.
 - 7 The overwhelming majority of the
 - 8 landowners, in the, in, in the thousands, once
 - 9 again I would like to, to explain and reiterate,
- 16:25:35 10 want and need this water. I can bring you a
 - 11 Petition if you choose, but we didn't have, we
 - 12 don't have as many people.
 - I am speaking for two back here. If we
 - 14 were to petition the landowners who are in favor of
- 16:25:51 15 benefit from CBM water, we would certainly have
 - 16 more than 19.
 - 17 If the science is uncertain, don't
 - 18 change the Rules and harm those of us using the
 - 19 water. Let's wait.
- 16:26:04 20 Let's make sure the science is correct.
 - 21 And once it is correct, let's go forward.
 - I can tell you personally that I have
 - 23 seen my friends and neighbors who have coalbed

- 1 methane. The lines from their face have been gone,
- 2 and things have gone well for the last five or six
- 3 years, due to coalbed methane.
- Water is a part of that. Yes, there are
- 16:26:29 5 issues.
 - I understand that. But please, please,
 - 7 think really hard before you change Rules, and
 - 8 change for, for Petitions that, that, to change
 - 9 everybody's Rules then.
- 16:26:45 10 Thank you.
 - 11 THE CHAIR: May I ask you a question?
 - MS, TWEEDY: Yes,
 - 13 THE CHAIR: Thank you. In 2002, the
 - 14 ranch that I'm on signed an Agreement with the
- 16:26:58 15 company to use the water.
 - We, we basically said we would be glad
 - 17 to take that water, and we benefit from that water.
 - 18 Appendix H means this: They don't have to come
 - 19 and, and, to me and say, "Will you use that water?"
- 16:27:13 20 It seems to me a property rights issue
 - 21 is at stake, and I didn't -- I just wanted to ask
 - 22 your advice on whether a person having a signature
 - 23 saying you'll agree to put this water to use on my

- 1 place, in stock tanks, in reservoirs, in stream
- 2 channels, with managed irrigation, whatever that
- 3 is, is that a problem, do you see?
- 4 MS. TWEEDY: No. As I understand you're
- 16:27:42 5 asking it, we were asked: Did we want the water?
 - THE CHAIR: Um-hum.
 - 7 MS. TWEEDY: And could we use it for
 - 8 cattle, livestock, whatever we wanted to use it
 - 9 for? And, yes, we did sign.
- 16:27:52 10 And, no, I don't see that as an issue,
 - 11 or as a problem. Excuse me.
 - 12 We took one of our neighbors' water
 - 13 because they were concerned about it at that time
 - 14 because it was new. And our water in our area is
- 16:28:05 15 excellent water, better than I drank all my life.
 - 16 And, and after it was discharged and
 - 17 the, and the pipes had gone in to our ranch, in to
 - 18 our reservoirs, they changed their mind and, and
 - 19 wanted the water. But by that time, the
- 16:28:21 20 infrastructure was already in and we, and we took
 - 21 their water.
 - 22 But if I'm understanding you correctly,
 - 23 no, I don't see that as a problem.

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                        THE CHAIR: Okay.
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                        MS. TWEEDY: No.
                        THE CHAIR: Thank you.
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                        MS. TWEEDY: Questions?
16:28:36
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                        MS. FLITNER: Thank you.
                        Is it Carolyn?
          6
                        MS. HAMILTON: Caroline.
                        MS. FLITNER: Caroline, welcome.
                        Lee Eisenberger after that, followed by
16:28:48 10 Bob Bache. And feel free to correct my --
                        MS. HAMILTON: Thank you for letting me
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        12 speak. I'll agree with the previous two speakers.
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                        We, ourselves, have coalbed development
         14 on our property, and discharge of the water has
16:29:04 15 enhanced the grass and pasture land on our property
         16 that they, we own on Lower Prairie Dog in northern
        17 Sheridan. Irrigators and support personnel have
        18 been more than agreeable in continuing with a
        19 win-win solution, and increase in resources and
16:29:20 20 production, and assistance with, with our
        21 grassland.
        22
                        So, many of our neighbors in the area
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23 are just waiting and waiting for the development,

- 1 because, especially in this dry year, grass, grass
- 2 and pastureland could be enhanced with, with water
- 3 that they don't have now. And the fires, as you
- 4 know, in, in, the fires in, in Montana are just
- 16:29:44 5 increasing as we speak.
 - 6 So, I oppose any changes in Rules and
 - 7 rule-making. Thank you.
 - 8 MS. FLITNER: Thank you.
 - 9 Ouestions?
- 16:29:52 10 (Whereupon, no response was had.)
 - 11 MS. FLITNER: Thank you, Caroline.
 - 12 Lee Eisenberger.
 - MR. EISENBERGER: Thank you, Ladies and
 - 14 Gentlemen of the Commission. We own a ranch on
- 16:30:08 15 Campbell/Converse County Line.
 - We're in the south end of the Powder
 - 17 River Basin. Our water there is a lot different
 - 18 than the water that's north, and we all know that.
 - 19 They know that. And one thing that I
- 16:30:20 20 can see that we need to do here is have
 - 21 site-specific on water, because you can't have a
 - 22 blanket policy to cover all the water, because the
 - 23 water's different from one ranch to the other.

- 1 We've got a well at our house that we
- 2 can't bring the water out of. I can go to the
- 3 methane water that's pumped into my corrals, and
- 4 drink it and be completely fine.
- 16:30:40 5 But the water that we have right there
 - 6 at our house, can't drink. It's that -- I mean,
 - 7 and the wells are within 300 yards of each other.
 - 8 And so you can't have one blanket policy
 - 9 cover all the water in, in the Powder River Basin.
- 16:30:53 10 It's not going to work.
 - 11 You need to have more site-specific.
 - 12 Some of the things that we've used, we've used it
 - 13 for stock water.
 - 14 We've planted fish. We use -- The
- 16:31:08 15 wildlife has utilized the water probably more,
 - 16 even, than our livestock have.
 - 17 The wildlife is more plentiful. We have
 - 18 more species out there now than we ever have
 - 19 before.
- 16:31:22 20 We've got ducks and geese that nest
 - 21 year-round on us that are there that have never
 - 22 been there before, before we had the methane water,
 - 23 which also enhances the sportsman's, you know,

- 1 being able to come out and duck hunt or goose hunt
- 2 or whatever they wanted to. We also use it for
- 3 irrigation on our trees around our house, and we've
- 4 had no problem with the water.
- 16:31:43 5 We have had no problem killing of any of
 - 6 the trees. We have red cedars, Colorado blue
 - 7 spruce, elm, caragana, Russian olive, and lilacs,
 - 8 and we haven't killed anything yet with the water
 - 9 that we have there.
- 16:31:58 10 So, the water quality is one thing we
 - 11 need to work on. And one other thing is, as they
 - 12 were talking a little bit about the erosion and the
 - 13 soil damage.
 - 14 And we have not had any of that with
- 16:32:17 15 methane water, because most of the channels at our
 - 16 place have been fairly well grassed over for the
 - 17 last five years, or six years, because we haven't
 - 18 had any runoff water to take that grass out. So,
 - 19 we've had no erosion problems and we've had no soil
- 16:32:32 20 damage from salinity in the water.
 - 21 That's all I have. Thank you.
 - 22 THE CHAIR: Thank you.
 - MS. FLITNER: Thank you.

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1 that continue. 2 MR. GORDON: Thank you. 3 MR. BLAKESLY: Thank you. 4 MR. GORDON: Thank you very much. 5 Keith Hamilton. MR. HAMILTON: What I was going to talk about tonight is the same thing you guys have already heard. 7 I'm the Northwest District Director of the Wyoming Farm 8 Bureau. I represent the Big Horn Basin. The comments 9 that I have tonight have been submitted. 10 It has to do whether you guys actually have the authority to 11 12 regulate the quantity of water. 13 So if you've already -- if this is an inappropriate time to present these again, why then 14 maybe I should wait until we can deal with it in 15 Buffalo. That's why I posed the question. You know, I 16 can read these. I can present them again. 17 18 MR. GORDON: Are those the same comments that 19 Ken Hamilton presented? 20 MP. HAMILTON: Right. 21 MF. GCRDON: I mean, duly noted. response, I would say that that is absolutely part of 22 what we're wrestling with. They're very good points. 23 MR. HAMILTON: So what you've said just 24 25 lately is that you will be putting this stuff together

and presenting it again in Buffalo or at the Buffalo meeting, so that we'll -- maybe we should wait until then and proceed after that. You're aware of what our concerns are as far as this at this point in time?

MR. GORDON: Right. And in response, I guess, you know, one of the things that is concerning to me, I think the Council has tried very hard to move in a very deliberate fashion here. And there have been -- we've had a lot of help and all of that's been good.

I guess I hope nobody thinks that the Council is anxious to jump any claims, because we certainly are not. Our authority is very prescribed. And so I appreciate those comments, and they're very, very valuable.

MR. HAMILTON: I work with Marvin a lot, the speaker before me, as it relates to sage grouse in this area. We both serve on the sage grouse committee.

We're very cognizant of the fact that if it wasn't for the methane water, our sage grouse -- particularly in the year 2006 as it related to the drought in the Big Horn Basin -- would be in desperate need.

We in agriculture are very supportive of what the oil business has done for us, in particular over in the western side of the Big Horn Basin. A lot of

irrigation takes place, and a lot of wildlife need that 2 water. A lot of livestock drink it, so we're just again reiterating the fact that we don't want the same 3 rules that apply here to apply to the Powder River 4 Basin. With that, I thank you for the opportunity to 5 be here and even with short notice. 6 7 MR. GORDON: Thank you very, very much. 8 have Susie Naker. 9 MS. NAKER: That's okay, we'll save our comments for the hearing on the petition. 10 11 MR. GORDON: Okay, all right. 12 MS. NAKER: That's what I thought you were 13 doing tonight. 14 MR. GORDON: I wanted -- I really wanted to have the opportunity just to sort of get a sense of how 15 practices are being conducted in the Basin, so, thank 16 17 you. I have Barry Adolf. 18 MR. ADOLF: No comment. MR. GORDON: How about Lee Campbell. 19 20 MR. CAMPBELL: Brief comments, Mr. Chairman. MR. GORDON: Thank you. MR. CAMPBELL: Hot Springs County submitted extensive comments back in early February on this matter. And so we're in a position that we're one of the parties that helped formulate this compromise that

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CHAIRMAN GORDON: Could you just restate -there was a slide early in your presentation in which you talked about TDS and sulfates.

Could you just restate what you did there? I think it's probably your second or third slide.

MS. HUNTER: What was the subject? Do you remember?

CHAIRMAN GORDON: Well, I think you were talking about TDS and why you were not considering --

MS. HUNTER: Oh. It's this one.

11 TDS, of course, is the measure of a number of different constituents. Sulfate is generally a part of 12 TDS; but because it addresses a separate regulatory issue 13 here, it's redundant to talk about sulfate toxicity and 15 then TDS toxicity if we include sulfate in that TDS

measure. So we're talking about other constituents of TDS. 16 CHAIRMAN GORDON: Okay. 17

MS. FLITNER: Other questions? No. Okay. 18 19 Thank you, Penny.

Keith, if I understand your earlier comments, you 20 21

would like Dan Arthur? MR. BURRON: Correct. If we could, I think

22 23 first Mr. Flitner and then Mr. McCarty.

MR. MCCARTY: Chairman Flitner and members 24 of the Council, good afternoon. Pardon me. 25

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My name is Mick McCarty. I'm from Cody, Wyoming. 1 I'm an attorney and a rancher. Don't hold the first part 2 3 against me. Today I'm representing myself, and you know what they say about lawyers that represent themselves. The 4 old saying is they have a fool for a client. 5

But be that as it may, I'm representing our family ranching operation, which is known as McCarty Ranching. We're a third-generation ranching operation, and we're like most people involved in agriculture anymore.

You own some land and you lease some land and you operate 10 some land. 11

Because of this, we have the ability to operate different herds in different fashions and compare that 13 performance. On our own ranch, which is south of Cody, we 14 operate what I call a range cow operation. In other words, 15 we try to operate so that our cows never eat any 16 processed forage. They don't -- we try and operate so they

18 don't eat any hay. They eat mineral supplement, natural grass and protein blocks -- protein supplements. 19 These cows are the cows that I gave an opinion to 20

21 to Penny. In the summer they run west of Highway 20 on the 22 face of Carter Mountain, and in the winter they run on BLM

23 permits in the Oregon Basin. And they're there from

24 November 1st to May 1st. Their sole source of water, with

25 very, very few exceptions, is oil field discharge water.

1 And I can tell you that that oil field discharge 2 water and sulfur -- and I'm not a scientist -- pushes the 3 upper limits of all that has been discussed here today. So 4 being able to compare that group of cows to other group of 5 cows that we operate, we were always curious about this 6 water.

And the fact is we were curious at the outset about this water and hired a nutritionist to analyze it. His name is Dr. Trey Patterson, who's head of the animal 10 science department at the University of South Dakota; and 11 his father and he have a company. And now he's comanager 12 of Padlock. So he's a Wyoming guy and familiar with these 13 issues.

So what measurements do we apply in ordinary operations? We don't apply very scientific type of measurements. But, you know, an easy one is what's your death loss? Well, on this herd our death loss is less than 1 percent a year.

19 What percent of your cows are bred in the fall 20 when you pregnant-test? And this year it exceeds 21 95 percent. What percent of these cows delivered a 22 live-weaned calf? And for six years it's been over

23 94 percent. 24 How do these cows do on a day-to-day basis?

Well, the animal scientists have a score system from one to

you ever saw, and they say range cows should be right in the middle at a body condition score of five. And it's a little mesenteric applying that on a herd, but we believe that we maintain that body condition score of five throughout the year. These cows -- and I can't tell you why --

ten in the skinniest cow you ever saw to the fattest cow

operated in this group perform better than our other groups. And it may be the terrain, it may be the grass, I 10 don't know; but there isn't anything adverse from their drinking this high water with -- high sulfur content water. 11 As far as I know, they're drinking it today; and that's all 12 13 they have to drink today.

There are some people that say that that warm discharge water -- cows like it. It reduces their caloric intake, and it may -- I know they prefer the warm discharge water.

You know, I'm not here talking about coalbed 18 methane discharge water, because I don't know about it; and 19 20 I'm not here arguing rancher against rancher. I have a 21 little problem with one group of ranchers wanting one thing 22 and one another.

But I guess from my perspective -- I guess what I'm saying to you as a council is that one size is not going to fit all. And one uniform rule imposed in a

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nuclear fashion -- that seems to be a popular word today -is going to cause a lot of dislocation. It's going to cause a lot of harm to existing ranchers. It's going to cause a lot of harm to wildlife that depend on it, and it's going to cause a lot of harm to ranchers and business.

I think that you're going to have to make some definitions of how it's applied and when it's applied, and that's going to be a big job.

I thank you for the opportunity to be here today. 10 I've got to cut this short because I know your time schedule and I know my time schedule; but if you have some questions, I'd be happy to answer them.

MS. FLITNER: Thank you.

Questions? Thank you.

15 I believe Greg is next on deck. Dan Arthur will 16 follow.

17 We have nine people slated to testify today, so 18 I'll remind you of a couple of things while Greg is making 19 his way to the podium, especially since this is probably 20 the only time anyone related to me might ever listen.

21 We would like to limit the testimony to 22 five minutes or under. My plan is get through these nine, 23 plus Greg and Dan Arthur. So we need your help and 24 cooperation to do that. We have letters from your past testimony -- we have letters that have been submitted water out there.

We've seen no evidence of water quality problems 3 in our livestock from the produced water. Our calves seem 4 to grade in the top 5 percent in the region for quality, 5 according to ConAgra. And weaning weights from our calves on produced water as compared to other pastures throughout the ranch are as heavy or heavier than those calves. And in a lot of cases, they're heavier; and some of it may be attributed because the availability of the water is there.

And I guess in all my years of riding out there 11 I've never seen a wild horse that was adversely affected by the water. Maybe there's been, but I've not seen one. The 12 13 only problem I can see with the produced water out there is 14 if it ever quits. If it stops flowing, it would have a 15 tremendous economic impact on our ranch and, in turn, 16 rendering a large portion of our range unusable, resulting 17 in a loss of jobs and possibly crippling our outfit to the point where it would no longer make sense to operate.

That's all I have.

MS. FLITNER: Thank you. Questions for Greg? Thank you.

Dan Arthur is on, and on deck is Jeremy

23 Butterfield, followed by Brad Basse or Basse. Pardon me if 24 I get the pronunciations wrong.

MR. ARTHUR: Madam Chairman, Council

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into the record, and we have revisited past testimony; so new information is helpful and redundant information is redundant.

Thank you.

MR. FLITNER: Mrs. Flitner and members of the committee. I want to thank you for giving me the opportunity to get up here. I'm not much of a speaker, but -- especially following Nick.

But we do run out there on some of this produced 10 water. My wife Pam and I and my father and his wife -- we have a horse, cattle, farming and recreation operation 12 which we run on private BLM state and Bighorn Park in 13 Johnson County.

We run a couple thousand head of cows and a couple hundred head of horses, and we've been there for a 15 16 hundred years as of last summer -- the family. A large percentage of our herd runs on the produced water at 17 different times of the year; spring, fall and some in the 18 summer. There's about 500 head out there now that -- like 20 Nick was talking a minute ago, that's the only water they

21 have and will have for another month. 22 So -- and the other thing -- there's about 500 23 head of wild horses on that same country out there that 24 primarily use that as their water source, especially over 25 the past six, seven years where there hasn't been a lot of members, thank you for having me.

My name is Dan Arthur. I'm a registered professional engineer in the state of Wyoming. I'm a current researcher for the U.S. Department of Energy and have been since 1990. I've been working in the area of coalbed natural gas and produced water since 1988. beginning in the state of Alabama and have been working on produced water, coalbed natural gas research for the Department of Energy for about the last ten years.

10 For my presentation, looking at the rationale for 11 increasing stringency, I looked at a few different things. 12 First, why you would do that; and that would be, ideally, I 13 would assume, to alleviate perceived threats or 14 environmental risk to surface streams, livestock, wildlife, 15 and then identifying have threats been technically defined. That's one of the concerns that I have, is looking at the evidence that's been presented. The various research out 18 there is that the threats do not appear to be very 19 technically defined.

20 And if there is a threat, is increased stringency 21 technically justified? And as a Department of Energy 22 researcher, my mission is to be looking at sound science, 23 very technically supported decisions and to attempt my best 24 to -- to consider things that are not specifically 25 technical in nature.

34 (Pages 130 to 133)

Page 150

throw something at you if you go over five minutes.

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MR. BUTTERFIELD: As said, my name is Jeremy Butterfield, landowner on Cottonwood Creek.

We use the discharge water for our livestock and our irrigation and that. I work down at the bottom of the creek; so, I mean, if the water gets worse and comes down, we haven't seen it.

As it is right now, we usually get three cutting a year of our alfalfa, enough to run a thousand head of sheep. Without the discharge water, we would be lucky to get a good first crop -- probably pretty much put us under.

As far as the wildlife and that on this creek, I 12 13 haven't -- we've got deer that eat in the hay fields all year long. They drink in the creeks. I haven't seen nothing wrong with any of them. Our sheep does fine. 15

We have fish and that that's in the creek; and as 17 far as they look, they're healthy. I mean, it's better than the alternative because up the creek it's dry before 19 they discharge water.

20 I guess they asked where the offsite landowners got any profit out of the water, and I'd say that's pretty 22 much it. I mean, it keeps us in business, so that's where 23 I say the offsite landowners make their profit.

24 I would like to see the two studies done that 25 they're doing. You know, the coalbed methane task force is other people that are having problems.

2 MR. BUTTERFIELD: Yeah. We're in the 3 Bighorn Basin; and, I mean, everybody over there's happy 4 with it and would like to leave it the way it was and keep going.

MR. MORRIS: Everything's okay in your

MR. BUTTERFIELD: Yeah.

MS. FLITNER: Thank you very much.

Brad, and after that we have Gene Litton followed by a Teresa Brown.

I think it would be helpful when you identify yourself if you would identify for us where you are located 13 so we can understand how this affects you by area.

MR. BASSE: Chairman Flitner and the rest 16 of the Commission, I thank you for the opportunity to speak 17 to you today.

Springs County Commission.

diverse here.

with, it seems, primarily coalbed methane water. I can see

the problem with these affected landowners in the Powder

2 River Basin. They've got problems. We see the pictures

3 and I recognize that.

4 But I think that the separation between coalbed 5 methane and production-produced water from conventional oil 6 and gas needs to be delineated. You know, we've seen the 7 opinion of the attorney general that doing that through this rule-making process may not stand up to a legal 9 challenge.

10 Therein lies Hot Springs County's concern that 11 you may say, Okay, we'll grandfather in conventional production and Hot Springs County will be okay; but when that other group out there -- whoever that may be -decides that they want to challenge that, then we may be 14 15 headed down this road all over again.

16 I would say that we've talked about this nuclear 17 option; and from the slides that I've seen and from the 18 discussion I've had with some of the producers in Hot Springs County, the effluent limits that are proposed would 20 be a nuclear option in Hot Springs County. Merit Energy is 21 the largest single taxpayer in Hot Springs County.

22 If it renders their operation economically

23 unfeasible and they shut that field down, what do I tell to 24 the 4700 citizens of Hot Springs County why we let that

25 happen?

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doing a study on the impact of the water and that and the 1 2 study that they talked about earlier. I mean, we paid for it. We just as well see what it comes out at before we 3 4 make a decision.

And I guess I just wanted to say how important it was to us and everything, so -- any questions?

MR. MORRIS: Are you on the same outfall of some of these other people that are having problems?

MR. BUTTERFIELD: No. As far as I know, everybody on the creek's tickled with the water and --

MR. MORRIS: Are you on the same drainage?

MR. BUTTERFIELD: No, everybody on the 12 drainage is happy with the water and wants to keep it. I 13 mean, even the people that ain't irrigating with it, their 15 livestock drinks it. And when you start hauling water, 16 you're talking a lot of money and pretty much have your

days shot every day. So it's a big help that way. 17 CHAIRMAN GORDON: Are you in the 19 Thermopolis area?

MR. BUTTERFIELD: I'm in Washakie County. but Cottonwood Creek -- it kind of cuts off sideways. I'm 21 22 at the bottom end and on the top end of Cottonwood in Hot 23 Springs County.

> MR. MORRIS: That's what I was getting at. You're in a different area from some of these

> > 39 (Pages 150 to 153)

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Page 153

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area?

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I am Brad Basse. I am the chairman of the Hot

20 As I sat through these hearings today, I jotted 21 down a few notes, so my discussion may be a little bit 22

But it seems to me that the biggest issue -- and 24 I recognize the problem that you have. You're dealing

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You mentioned earlier that, you know, Tongue and Sheep -- that the next meeting ought to be held on a yacht. I really think the next meeting ought to be held somewhere in the Bighorn Basin; because, as you heard from the prior gentleman here -- and I know this is an issue in Park County and I know it's an issue in Hot Springs County -and we need to get the input of these people.

There's only so many of these hard-working citizens like him that can take the time off to come to 10 Cheyenne, which is five hours away, and testify before you. And I know there's a handful of them here today, and many 11 12 of them are much more eloquent at speaking than I; but I 13 know there's several dozen more at home that would really 14 like the opportunity to speak with you about this issue.

And it's not only Merit Energy. Hot Springs 16 County -- we live and die by the price of oil. 70 percent plus of our assessed valuation is oil. The slide that was presented by the gentleman from the -- two times ago -- I'm 19 not good with names -- no, it was a gal -- talked about 136 20 jobs lost in Hot Springs County because of this.

That's nuclear in Hot Springs County. We 21 22 recently had what we think was a home run enticing a business that employs 12 people in Thermopolis. We just absolutely cannot stand the loss of 136 jobs. It would 24 25 devastate us.

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opportunity to attend the tour, but I know the DEQ folks 2 came up and industry and some of other -- one of the other 3 county commissioners went around and actually walked the 4 ground where this water -- as you go above that discharge 5 and the creek bed's dry and go below it and these people 6 are using it for livestock watering and irrigation and 7 wildlife and all of those other issues.

So I recognize your dilemma, but I think that it requires a surgical approach in the Powder River Basin and not a shotgun approach and blanketing the whole state with rule-making that has, maybe, unintended consequences.

12 MS. FLITNER: Thank you very much.

13 While Gene Litton makes his way to the stand, I 14 also want to point out we were in Thermopolis about a year 15 and a half ago and in Washakie County this fall for a 16 listening session relating to something else. I just say 17 that by way of evidencing we share your commitment to 18 getting around the state, and we'll try to do a better job 19 of letting you know we're there the next time. 20

But you're right. These hearings are a long way to go for most people, and we'll try to be sensitive to that going forward. Thank you very much.

Gene will be followed by Teresa Brown. Welcome, Gene.

MR. LITTON: Thank you, Ms. Flitner,

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And I think it's incumbent upon the petitioners 1 in this case to prove to us that that's not going to occur. 2 We have the land use plan for state and federal lands in 3 4 place that, according to our attorneys, will hold up in 5 court. Those issues need to be addressed before issues 6 like this or decisions like this are made. We need to know 7 what the impact is going to be in Hot Springs County.

I can tell you that the largest single employer -- private employer, not public employer -- in Thermopolis is R & S Well Service. There's a representative back in the back row from that company. 11 They do workover on oil wells. If we lose these kind of 12 13 jobs, those are the kind of companies that go elsewhere.

It's a company that's owned by a publicly traded 15 company. They could just as easily relocate to Utah or Colorado or somewhere, and those jobs are gone. And that number, the -- that 136, I can believe every single one of

I'm probably over my five minutes, but I would 19 20 just like you to know that it would have a severe impact on Hot Springs County, and I know that there's a number of 22 other people that are going to discuss the effect on agriculture and those operations that water is being put to 23

24 very beneficial use. We did -- I'm not sure if any of you had the 25

members of the community. Thank you for your time.

My name is Gene Litton, and I'm a southern Campbell County rancher. You'll have to pardon me that I don't speak directly to you. Although I wrote these comments, I'm not good at memory; so I'm going to have to read them. I'm sorry.

The requirements that the Powder River Resource County petition is asking for would not be acceptable for our ranch or many other ranches in our area. Some of these ranches are represented here today with us.

First of all, the water in our area is good 12 enough for human consumption, and that includes the CBM 13 water. When the CBNG water and our house water were 14 tested, it was found that if we did not treat our drinking water with a softener and reverse osmosis, we'd be better 15 16 off drinking the CBNG water. It's that good, and we have 17 no problem with the water.

To add to that, we have planted 1200 trees in our shelter belt, various trees in our ranch yard, we have over an acre of lawn along with them, and we water with CBM 20 water, not to mention we have two other home sites where 21 there are trees, lawns, lots of flowers; and all keep growing heartily with CBNG water. And a garden also flourishes on that same water.

The petitioners and the EQC are looking at too

40 (Pages 154 to 157)

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broad a spectrum with this petition. If, in fact, there is a water quality problem in our area, why should we all statewide be put in jeopardy of losing the one sustainable resource we have counted on for several years? Why should we be put in a position where our ranch could not operate as we have in the past where our water is involved?

With our water infrastructure in place provided by the coalbed methane industry, it would be a shame if, because of proposed regulations, we could no longer use this established system for our continued ranching operations. It was designed to be a future asset to our ranch.

I might add that we have had four years of severe 14 drought, and we've had to reduce our livestock numbers; yet we have been able to survive and stay in business because of this good water supply.

We could not have done it without that water, yet 18 I wonder what will happen to us and many other people in Wyoming if the methane gas industry has to shut down because of this highly restricted proposal petition.

21 I'm not sure the taxpayers and the legislators 22 will be happy at loss of that revenue when there are better 23 ways to handle this matter. I see in a couple of the 24 papers that the governor states that the oil and gas industry expects to be drilling between 4 and 5,000 new

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have built a system that allows us to use this water in the most beneficial and sustaining way, and this was done with 3 the help and guidance of the methane companies we have had 4 the opportunity to work with. 5

Although I have spoken mostly about methane water because that is the law that affects us at this time, I have a real concern with the proposed petition before the committee; and that is, the petition affects all discharge waters within the state, whether it be from wells, methane water, stored water, et cetera. And there lies a big concern.

That's why I feel a blanket policy is not the way 13 to go. Each situation has to be considered on its own merits. Good water or bad, it's not the same.

15 In these drought years, you can survive with a 16 little heat, but you cannot survive without water. We have 17 that water now with the methane water, and we surely don't 18 want to lose it. We followed the proper procedures with 19 every well site and discharge of the water from these 20 wells, and we're happy and we're satisfied.

The State of Wyoming -- state engineer's office has done an outstanding job with the application for water permits. Let's don't regulate something that is possible -- impossible to monitor or regulate.

Thank you.

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wells each year for the next four or five years. This certainly would keep our economy bright.

If the proposed petition is accepted as adopted, many of these wells, and maybe all of them, might not be able to get a discharge permit that will allow them to drill, let alone operate their future wells.

Therefore, it would be a tragedy for Wyoming to have to have a blanket policy adopted with a discharge of methane waters in our state. Why sacrifice the beneficial use of a good methane discharge water when it's such a vital asset to our state? There can be rules and regulations worked out on those waters that are possibly not as beneficial as others.

This could well be developed between the ranchers and the methane companies and become a win/win situation. I really don't feel that the methane water will be with us for a long period of time as it's already in some areas beginning to decline.

19 Let's not be hasty in adopting a plan that 20 doesn't take into consideration there are areas that need and want the water and are willing to negotiate a positive 21 22 solution for the discharge or storage and use of that 23 water.

24 The methane water on our ranch is becoming a most 25 viable resource, and we could ill afford to lose it. We

MS. FLITNER: Thank you. Teresa Brown, 2 followed by Joe Dennis, please. 3

MS. BROWN: I'm Teresa Brown. My husband, Matt and I, we have the Diamond Bar Ranch in Thermopolis, Wyoming, Hot Springs County.

I would like to thank the Council for allowing us to speak today, being that my ride wants to leave and I don't want to stay in Cheyenne.

Madam Chairman and members of the Environmental Quality Council, thank you for allowing me to address you.

I would -- I'm here today to express the importance of oil field discharge water to our ranch, the 12 wildlife of the area, the stream channels, the wetlands and 13 14 economy of the Bighorn Basin.

My husband Matt and I are fourth generation 16 ranchers. We have four children who have worked hard on the ranch and have been able to go to college and graduate 17 18 with degrees. Our oldest daughter is now in med school. They've all been a big part of working on this ranch and 20 helping keep it in the family.

Matt is not here today because he's home feeding 22 calves, opening water holes, getting equipment running under below-zero temperatures, checking waterlines and troughs. If the calves were out in the oil field discharge walking pasture, he could probably be here.

41 (Pages 158 to 161)

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We will both attest to the benefits of the oil field discharge water to our family ranching operation. It would be better if we could have these meetings up in the affected areas so that you could see what is happening on the land and also so that more of the landowners could be present to give their testimonies.

Oil field discharge water from these small fields provide livestock and the wildlife water to four pastures on our ranch. Oil field discharge water has always been a major water source for these pastures. It has been the only water source since the drought hit in the year 2000. Our livestock and wildlife in the area drink water from the streams year round -- no adverse effects.

In addition to using streamflow, we currently pipe oil field discharge water approximately three to four miles and fill five reservoirs which provide water in two pastures. Without this we would not have been able to use any of our leases.

Creek channels which have oil field discharge 20 water on our ranch are in far better condition than the 21 ephemeral creek. The year-round oil field discharge water allows wetland vegetation to grow abundantly in the channel, thus stabilizing the creek channels and reducing 23 24 erosion.

The wetlands that develop around these creeks

my livestock. 1

2 My primary concern is your proposed reduction in 3 allowable sulfates from 3,000 milligrams per liter to 500 4 milligrams per liter. I know that credibly the petitioners are requesting that this change only apply to CBM discharge 5 6 water; but I fear that once the lower standard's been 7 mandated for this coalbed methane water, that lower standard would be eventually forced on conventional --9 conventional oil well water.

From my experience over the last 10 years -- I've 11 only owned this ranch about 12 years, which is probably why 12 I look so much younger than Greg Flitner, who's been there a hundred years -- but I've had the opportunity to observe 14 the behavior of my cattle over the last 10 or 12 years on 15 this high sulfate discharge water compared to previous 16 years, and I've seen no adverse effects on health -- herd health that might be manifested by reduced breeding rates 17 18 or reduced weaning rates or increased cow or calf 19 mortality.

If anything, the opposite's been true; but I 21 think that's probably because of better pasture I'm on now than the ground I used to lease.

Also, I have to comment that I've watched the 24 wildlife over the last ten years, and they use this water heavily. And if anything, I've seen wildlife increase,

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increase the water table of the surrounding areas. This, in turn, provides feed and habitat for the wildlife and 2 3 livestock. Oil production is the major tax base for Hot 4 Springs County. Oil production is also the economic base 5 for our county. Everyone in Hot Springs County benefits from an economically viable oil industry. 6 7

The oil fields are some of the oldest in the state. They produce large amounts of water in order to extract the oil from the ground. A change in the rules will force these oil companies to reinject discharge 11 waters; and it is unnecessary, unwarranted and could lead to oil fields shutting in wells and closing fields. 12

Hot Springs County needs these oil companies. Our ranching family needs the water they produce to keep 14 our ranch in business. The environment is enhanced and the wildlife thrives because of this oil field discharge water.

17 Thank you very much.

MS. FLITNER: Thank you.

19 Ouestion, anybody?

Thanks, Teresa. Drive carefully.

21 Joe Dennis.

2.2 MR. DENNIS: Yes. I'm Joe Dennis, and I

23 ranch in the Bighorn Basin. And like the other ranchers 24 you have heard from and hear from, I rely heavily on

discharge water from gas and oil wells to provide water for 25

especially in animal populations, over the last ten years. 1

2 But I think whatever you do, you need to be real 3 careful as you change these requirements for sulfates and 4 dissolved solids and barium, because I don't think you're 5 going to be able to differentiate ultimately between water 6 produced from coalbed methane wells and water produced from 7 more conventional oil and gas wells. 8

I don't think it would stand up legally, and some group will change it within the state.

Thank you.

MS. FLITNER: Thanks.

Questions? Thank you.

Paul Ward followed by Joel Ohman, it looks like.

MR. WARD: Hello. Thank you for hearing me

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MS. FLITNER: Can I get your name?

MR. WARD: Paul Ward.

18 I live in Hot Springs County off of Cottonwood 19 Creek, which is by Merit Energy production water, the lower 20 half of it. I want to talk to you about selenium.

Back in the 1930s, my family homesteaded the 22 ranch there, and then production water from the Merit

Energy Company came about in 1970-something. Before the

production water constant flow, they had a problem with

selenium disease, which causes abortion, death, blindness

42 (Pages 162 to 165)

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small.

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1 in cattle, sheep, horses, what have you.

Since we had the constant flow, we haven't had one problem with that. I just wanted to make that point clear. They had some questions on the board.

Thank you for hearing me out.

MS. FLITNER: Thank you.

Questions? Thank you.

Joel, are you here?

And Butch Jellis will be the final testimony, I

10 believe -- for today, that is.

MR. OHMAN: Madam Chairman, fellow people 12 of the committee, Joel Ohman, Campbell County -- about 30 miles south in Little West Gillette.

We own ranch lands out there and used to proclaim 15 to be a rancher, but I think anymore we're more of a land manager. We've been in this methane now for eight years.

I'm here because I saw a big red flag when I saw 17 18 the petition and combined it with the Senate File 55 bill 19 over in the legislature. What I saw was an effort that 20 would, in effect, shut down our water discharge, therefore shutting down the flow of gas. Without these discharge levels, the gas wouldn't flow. 22

23 The shutdown effect was going to become a horrendous burden to avoid if I were to have to quantify my beneficial use of this water. I heard the testimony today

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1 I have sympathy for those that have a problem 2 with -- with the damage, and I'm not disputing their 3 problems. But I am willing to argue the ones you don't see 4 at all; because those problems are site-specific, and they 5 truly do need to be corrected -- eliminated, and the effort 6 that they not recur on others needs to be addressed.

But in that process, those that have successfully worked with this industry successfully use that water -and it has worked well -- should not be penalized.

Thank you.

MS. FLITNER: Thank you.

12 Questions? 13

Wendy. 14

MS. HUTCHINSON: I have a question for you. Do you have -- I assume you have neighbors downstream from you.

MR. OHMAN: Yes.

MS. HUTCHINSON: Are they able to -- I assume some of the water coming off is coming off your property onto theirs.

Are they able to fully utilize it? Do you have 22 issues downstream from you or any of your neighbors? MR. OHMAN: No, no downstream issues. In

the initial discharge, which you're aware -- that to pull the water down -- down to that level where you relieve the

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that in a 30-degree centigrade day, a cow would consume 1

2 20 percent of her body weight. That was his beginning. 3 Maybe I confused statistical data, maybe we put in

something with the actual meters. 4

But the goal of the petitioners is to create regulatory language so that water discharge for beneficial use is truly used and not simply flushed down the stream. That was my red flag. Senate File 55 was the enabling act. So that, therefore, is why I'm here.

We have about 27,600 acres. We've got about 320 methane wells. We've got about 30 discharge points. The 11 place is fully developed as far as the gas resource is 12 concerned. It is primarily federal mineral as a 13 predominant estate. I chose to calculate a little of what 14 effect this would have if the goal of the petitioners were 15 to have the effect of shutting down a resource. 16

17 Now, after eight years, understand we're close to 18 that peak point. Methane's a fly-by-night resource, and the end may be in sight in three or four years. The 19 production from the gas on our ranch lands with the State 21 receiving 50 percent of the federal royalty, the State receiving its severance tax and the County receiving its ad valorem tax would total over \$2 million each year of the 24 last three in lost revenue. And 27,600 acres is pretty

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hydrostatic pressure and the gas commences to flow -- and 2 the operators will vary their pumps, then, at that point --3 in the initial flows, yes, there was some water that came 4 from above and come down. We knew it would occur, and 5 initially, there was some methane.

But when they achieved that balance where they're now operating and have been for the majority of those years -- it only took 12 to 14 months -- 18 months to 9 stabilize that district. We have no water flowing in, we 10 have no water flowing out; and it is very similar all 11 through our community that it is being utilized. 12

MS. HUTCHINSON: Now, when you say there was on the initial because there was more quantity of water, I assume, on the initial and there might have been some damages, were those damages prepared or were they temporary or were they --

MR. OHMAN: We cooperated. We recognized, 18 you know, with the neighbor, kind of what was going -- he knew I was going on his side of the fence and he knew what 20 was coming on my side, up and down. No, we did not have 21 damage.

MS. HUTCHINSON: Thank you.

CHAIRMAN GORDON: I had a quick question.

You've been in CBM business for eight years, so 25 you remember what it was like before 2004 when this draft

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Citizen's Petition

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of the regulation was -- became the standard procedure, and
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   I guess prior to 2004, usually the landowners certified
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   that use of the water.
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MR. OHMAN: Yes.

CHAIRMAN GORDON: And in 2004, that water -- the State started certifying the use of that water, not the landowner; and I just wanted your opinion.

Is that an appropriate thing for the State to do or should that responsibility rest between the producer and the landowners?

MR. OHMAN: Okay. In the process of 12 applying for the discharge permits, one of the requirements was to show a beneficial use. And in that time, a 13 general -- general coverall with that -- it would provide 14 water for domestic livestock and wildlife. 15

16 There are others in the area that had other 17 beneficial use because they had some land that they 18 considered irrigatable and were going to use it that way. 19 We have no irrigatable lands across our board. It's 20 livestock water, wildlife water -- and I should add --21 infiltrated. It has replenished sand pockets and holds the 22 sand pocket levels in their Wasatch formation where our stock wells are, which we have 29 of. Several of those are 23

And after a succession of drought years, they

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It's odd, we've got 12 operators out there that are work
    worth, and their name on my list shows up over there, too.
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    So there's -- there's a negotiation problem there that
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    somebody didn't get addressed.
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MR. MORRIS: Who's the --

MR. OHMAN: And that's unfortunate. The damaged salesperson is the landowner.

The methane person, their operator didn't take great enough care to prevent the damage or it's a stalemate 10 on negotiations.

Now, our surface agreements when they come in 12 came in ahead. I'm glad I had one that wanted to negotiate for seven months hammering the first issues. From then on 14 for succeeding operators, I'm consistent. This one is working -- no change. It's consistent.

But that first surface use agreement and getting 17 this worked out, yeah, we were seven months. But I was going to environmental impact assessment hearings, I was viewing the -- what was occurring, which at the time was 10 20 and 12 miles away where it was first beginning. So I was 21 informing myself.

22 MR. MORRIS: What about the people, though, 23 that are downstream that do not have the opportunity to 24 deal with the operators?

MR. MORRIS: I'm just asking you that

MR. OHMAN: I believe your regulations

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would be nonproductive; and they're holding, you know, good
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    water tables. They're usable. So I'm getting the benefit
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    of that infiltration.
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CHAIRMAN GORDON: I guess my question is you're happy, then, with the State making those determinations rather than you as the landowner?

MR. OHMAN: Well, we made the determinations at that time of what the beneficial use was.

CHAIRMAN GORDON: Okay. 10 MR. OHMAN: Yeah. And the regulatory 11 mechanism allowed for that.

What threw the red flag to me -- what makes me 12 13 nervous is if I have to quantify that use, and that use that is not quantified would then have to reduce the 15 discharge. The effect of reducing that discharge would 16 curtail the gas flow. When the gas flow's curtailed, the 17 revenue stream stops.

CHAIRMAN GORDON: Okay. Thank you. MR. MORRIS: In your opinion, who is 20 responsible to these people who are being damaged? You are not. You're in good shape, but there's a lot of people that are not.

23 In your opinion, who's responsible?

MR. OHMAN: That would be a catch-22. I'm 24 25 going to let squarely on the operators and the landowners.

MR. OHMAN: Yeah. Seems like there's 4 something about that in the regs. I can't quote, but my 6 initial reaction is I think it's in there. 7 MS. FLITNER: Thank you very much. Thanks 8 for trying to quote. 9 Anybody else? Thank you, Joel. 10 Butch Jellis is the last person listed as someone 11 who needs to be finished today and on their way. 12 Did we miss anyone? 13 We will finalize this decision at the end of 14 Butch's testimony, but my thought by looking at you and assessing how I feel after sitting here for eight or 15 16 nine hours -- I think people are probably ready to adjourn 17 until tomorrow morning. That's likely what we'll do. 18 MR. JELLIS: This will be very quick. 20

provide that the operator is responsible.

19 Madam Chairwoman, Council, I've got a letter here that I'm going to read. My name is Butch Jellis. I'm from Sheridan. I'm

22 representing the Wrench Ranch. I'm reading this letter 23 that my partner has wrote to the WYOMING ENVIRONMENTAL

24 Quality Council. 25

The subject of methane gas water use has plagued

44 (Pages 170 to 173)

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Page 174

landowners and the gas industry since the earliest CBM development. Yes, there were abuses in the Gillette area early on. The industry learned quickly and has adhered to ever-changing DEQ regulations.

As a large landowner just north of Sheridan, I say leave the regulations for coalbed methane gas water use as they stand. The water is vital to the cattle on the hills where drought has obliterated nature's water. On the Wrench Ranch we mix CBM water with mountain water in a 10 large reservoir for use through pivots on the hay fields.

Again, this enables us to have a hav crop --12 diminished, yes, but a hay crop. As ranchers, we have always used water from coal seams in our houses, on our lawns and gardens and for our cattle. Fidelity has replaced any water lost for a house immediately. There has only been one in seven years.

17 Should there be a change in CBM water use, it 18 should be to increase the surface use, not to diminish it. 19 Sincerely, Neltje.

20 I'd like to make just a brief comment. You know, 21 we've been involved in this for a little over seven years. 22 I watched it when CBM development started. They started 23 coming around, and we had every tire kicker and every lease 24 man trying to get the ranch. And at that time we were 25 very, very cautious; and Neltje and some of the people in

Page 176

see this development. And so therefore, when we start 2 this, I want to keep it nice and clean, and I want to keep this nice so when I go out and lay down in that field we 3 4 don't have any problems. 5

And I said to them -- I says, you know, If you come in here and you think you're going to destroy some of the ground like you have in other parts of Wyoming, I will come to your bedroom or I will come to your kitchen and I will come through your door and do the same destruction which you've done to mine -- I says. So once we got that straight, things -- that was the beginning of our relations.

When we started developing our water and drilling our wells, they had a real dickens with me because I had problems where they were going to drill wells. Because I -- if I can get on the top of the hill or the side of the hill and if I can look down and I can see a highway or the interstate or part of Sheridan, I say we've got to move this.

90 percent of the time we were able to move them so it made more effects with the reg and we put the roads in the proper places.

Some of the other things I've seen around that community is -- you know, seven or eight years ago you go out to the hills to the east of Sheridan and there's poor

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people out there that couldn't even rub two nickels in their pocket. They couldn't bring their kids into town to get school clothes, to have something decent.

And now you go around and there's people that are driving new pickups and new cars or buying land or buying houses. Not only that, they're being able to have money to send their kids to college when they haven't been able to have that opportunity before.

Some of these old-time ranchers that I see, they got money in their pocket, they can come to town, finally they can buy a necklace or a ring or some flowers for their wife. Even the romance has gotten better in Sheridan.

But I think one of the greatest things -- I'm for good economic development. I want to see Sheridan and the rest of the state really bloom and by -- you know, what we 16 have is excellent. Let's take care of it.

I do have a heart for the people that have had 18 problems with some of the companies, and I don't know what to do about that because we don't really have anybody downstream on us. We're on the edge of the plain. But one 21 thing that we're -- we are at is we're where everybody can 22

23 And one of the things that I believe that 24 Fidelity did is help with one of the best developments in this state, and I wish the rest of the landowners would

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this room -- they know her -- we finally settled with a very good company, which we thought, and then they got sold out to another one and another one and another one. And we ended up with Redstone, and then they sold to Fidelity.

When we started our negotiations, our surface, it was a long drawn-out affair, because one of the things that always stuck in my mind is some of the developments that I seen in the Gillette area when we went and traveled -- we looked -- was the disregard for the landowner.

10 A lot of landowners were tricked by a lot of 11 these lease guys that come in. They -- I feel that some of this land was leased with other motives, but it -nevertheless, when the development started there was a lot 13 14 of destruction, in which now it's being changed. A lot of 15 those companies are gone, broke, run out of the country, which very well needed to be. 16

17 But one of the comments that I made to our people 18 and -- I said, you know -- I said, you know, You look out into these hills when you're sitting in the main ranch in 19 the office. You look over here to the east and you look 20 21 over here to the south and you look up in that valley. Up 22 there's -- I says, There's the likes of my bedroom and over 23 there's my living room and there's my view of the mountain. 24 And anything that I can see from here from this

25 road -- up in them hills also the public and the people can

45 (Pages 174 to 177)

	Page 178		Page 180
1	have that same opportunity.	1	CERTIFICATE
2	Thank you very much.	2	
3	MS. FLITNER: Thank you. Any questions for	3	I, ASHLEY DAVIS, Registered Professional
4	Butch?	4	Reporter, do hereby certify that I reported by machine
5	I might point out that we're reconvening in	5	shorthand the foregoing proceedings contained herein,
6	Cheyenne on Valentine's Day.	6	constituting a full, true and correct transcript.
7	We have a lot of testimony to get through	7 8	Dated this day of, 200
8	tomorrow, which will be make for a long day for all of	9	
9	you and for us as well. We're going to get through it. So	10	
10	far it looks like about 40 people.	11	
11	I would like to ask you to really consider how		
12	you can help us make a thoughtful decision; so that means	12	ASHLEY DAVIS
13	as you make your testimony, specific comments about the		Registered Professional Reporter
14	proposed rule is really what's going to help us.	13	
15	It's going to get a lot longer tomorrow when we	14	
16	go through four or five times as many folks as we heard	15 16	
17	from today. And I believe we're starting off at 9:00 with	17	
18	a presentation from Jay Shogren.	18	
19	Our intention is to conclude the hearing by late	19	
20	afternoon tomorrow. You heard what the options for	20	
21	decisions were earlier this morning. We'll reiterate them.	21	
22	Many of you can recite them better than we can by now.	22	
23	We really appreciate you being here. It's clear	23	
24	that there is simply no simple approach; and I am committed	24	
25	to this process, as I know the whole Council has been. I	25	
	Page 179		
1	am starting to feel more confident that, though it has been		
2	a messy and frustrating process, we're hearing I'm		
3	sorry I broke my phone this morning so I can't turn it		
4	off. I obviously didn't break it well enough I do think		
5	we are inching closer to a substantive understanding, a		
6	better analysis of data and I hope some more collaboration.		
7	It is not an easy thing for any of you and		
8	certainly not for us to hear very different perspectives		
9	from neighbors and friends and to know that one action will		
10	benefit one of your neighbors and hurt another.		
11	So we're all in this together; and we're going to		
12	get through it, at least a good part of it, by the end of		
13	tomorrow. And we'll see where things take it from there.		
14	But I appreciate your patience, and the hearing		
15 16	is adjourned until tomorrow morning at 9:00 a.m. (Hearing proceedings adjourned		
17	5:10 p.m., January 17, 2007.)		
18	5.10 p.m., January 17, 2007.)		
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46 (Pages 178 to 180)

EQC Hearing Testimony January 18, 2007

Page 14

And first off, within that industry, there are effluent guidelines currently for some six different categories of oil and gas production. So it's not unheard of for EPA in setting effluent limit guidelines to segregate within an industry.

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In their review of coalbed methane, they specifically say, We're considering writing a new effluent limit guidelines for the coalbed methane industry, we just aren't doing it yet because we don't have enough information on how to write that guideline for a nationwide program.

And in looking at that they point out that currently in eastern states east of the 98th meridian the states are using coal mining as their effluent limit 14 guidelines for coalbed methane, and they're forced to do that more or less because east of the 98th prime meridian 16 the oil and gas industry's required not to discharged 18 produced water.

So I'm saying in my mind that there are a lot of reasons that it makes to separate coalbed methane from 20 conventional oil and gas.

22 I'm just wondering if that kind of background 23 helps alleviate some of your concern about considering 24 doing coalbed methane as a separate criteria than 25 conventional oil and gas, because I think all of us

for us.

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MR. MOORE: Thank you.

CHAIRMAN GORDON: Ms. Quarberg, it's nice to see you again. I really appreciate your comments, as I said. And, too, I think they're very, very important. 6

Page 16

The one thing that I'm -- that I'm reflecting on -- I feel a little bit like George Bush. When I was appointed four years ago, the first thing we took up was Chapter 2 rewrite of these regulations; and at that time there were several distinct portions of various parts of 11 the rule that were distilled into Chapter 2. And I was 12 kind of going back through some of my old materials.

13 The first draft of that did envision coalbed 14 methane -- it did envision coalbed methane as a separate 15 chapter, and then it changed to natural gas. And at the 16 time I remember that there were distinct differences in 17 conventional and natural gas types of production, and it 18 seemed to me that part of the testimony we heard -- it was 19 a long time ago -- but part of testimony was that there 20 could be an advantage for the industry in having 21 differences.

Now, ultimately, of course, they're a blank -but I only sort of offer that as something to think about as we go forward. And I want to say I really do appreciate your comments.

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agree -- we recognize that the conventional oil and gas industry has discharged for decades and people have made good use of that water.

We also recognize, however, that water both in volume and quality is different than what we've experienced in Powder River Basin on coalbed methane produced water.

So I, at least, see a distinct differentiation; and I think we're on pretty solid ground if we want to decide to go that route. I'm just wondering if that helps 10 you.

MS. QUARBERG: It does. I appreciate your comments, and I'm sure that down the road if you decide to proceed down this road we're probably going to see if it will stand the judicial test in court.

I guess from my standpoint, too, I'm a -- even if you do separate standards, I believe that the possibility that we're going to develop coalbed methane in Hot Springs County might be a possibility. We do have coal there.

19 So there again, I'm still concerned that the 20 stringents for coalbed methane are going to be so stringent that we're not going to be able to use that water, which we 21 22 already know we can use in our own town and that it's just, 23 there again, where we might be able to take benefit of some 24 additional water as well as some additional tax revenue at 25 the base. I just don't see that it's going to be healthy

1 MS. QUARBERG: Thank you. And I appreciate 2 your comments and insight and feedback, and I do appreciate 3 the time and effort you put into sitting on this board, as 4 I understand the volunteer part of being on boards and 5 commissions. So I do appreciate it. 6

Thank you for your time and kind words. Good luck.

MS. FLITNER: Thank you.

Let's see, I would like to offer Jim Hillberry the next spot. You had a conflict.

And I believe that takes care of everyone who -wait, there was one who had an issue -- if there's someone here who has another meeting this morning, you will follow Mr. Hillberry, then we'll proceed with Jay Shogren.

And I believe that takes care of everybody who 16 had a conflict this morning. I have two who wanted to testify before lunch. As I said, we'll continue to accommodate as we can. If everybody wants to go before lunch, then you'll have to talk fast.

MR. HILLBERRY: Thank you, Madam Chair.

I do have some pictures that I will share with 22 the board here. The first one I'm passing out is a picture tour of the environmental quality people on the Grass 24 Creek, Cottonwood, Hamilton Dome drainage system.

The second group -- I do have several groups of

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pictures -- and these pictures were taken from our ranch, which is directly north of the Hamilton Dome oil field of which we receive and from two different points, the east side and the west side of the dome -- discharge water program.

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And then the group of several pictures here is --I'll get into this -- and the 1995 pictures show the production of hay from water from this discharge program that we take out of Cottonwood Creek. The 1999 pictures show cattle grazing on our meadows. Because of the drought 11 from the rangeland we were not able to run our cattle 12 there. We were able to irrigate through rotational, irrigated pastures there.

14 This is a group of 250 head of first-calf 15 heifers. And with that water we were able to sustain those cattle and calves, and the calves came off the heaviest 16 17 that we've had for a numbers of years -- so just preface 18 that and give you a picture of the benefit of surface discharge water with the present quality standards that's 19 20 in effect today.

21 And some of my comments will be -- I'll leave 22 out, because Lorraine has adequately discussed those. But the economic impact of this, if the standards are changed, 23 could shut down the Hamilton oil field, which would 24 25 completely put us out of business, along with 35 other

us an adjudicated water right from the surface flow of that water for 6 to 10 cubic feet per second prior to it going 3 into the Cottonwood Creek for recharge.

In addition, we have a 250 acre-feet allotment 5 for storage that comes out of that discharge. So that 6 gives you an idea of the magnitude of the concern we have 7 for your changing the policy, if you decide to do that. I 8 highly recommend the petition be denied. We don't need the 9 change.

And going back -- we heard yesterday from the 11 professor of the University of Wyoming -- in the early 12 1960s, I was a graduate at the University of Wyoming. I 13 went to work with the University of Nevada at Reno in their agriculture department, and we did a number of studies on 14 15 selenium toxicity, on saline toxicity in a controlled 16 environment.

17 And they took the levels of that, as you know, 18 from a control group of nothing to the maximum to where 19 they were actually killing the livestock. And then they 20 did some analysis of that and so forth and determined which 21 levels that livestock could maintain their health and 22 viability.

23 In his talk yesterday he left --MS. FLITNER: You have about one minute 24 25 remaining.

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ranchers that use that water from the west -- yeah, going east from the west discharge of the Hamilton Dome field.

And that encompasses several thousand acres of irrigated ground, and I don't know how many hundred head of livestock, wildlife that's affected by that water if it's required to be put back in the ground.

In that one group of pictures from Hamilton Dome field, there's a number of pictures regarding the recovery of the sage grass in that area. And in my mind, a portion of that is due to the water, the development of the meadows, the hay, the grasses that provide the bugs and the other feed for recovery of that sage grass.

13 And with that, I'll go into more -- again, my 14 name is Jim Hillberry. I'm a rancher, owner in the Hot 15 Springs County area there. We have been since 1992. We 16 were very familiar with and good friends with the previous owner who had been there 60-some years, and they had been 17 using this water since the early 1970s. The Hamilton Dome 19 oil field was developed in 1918 and has been producing ever 20 since.

And I think if my numbers serve me right, the 21 22 Dome discharges over 200,000 barrels of water a day of --23 and an additional 85,000 barrels of water are reinjected into the field there. And with this water right, the state 25 board of control or the state engineer's office have given

1 MR. HILLBERRY: Let's see -- anyway, with 2 that in my studies, we've been conducting since 1992 an 3 experiment on the range at Hamilton Dome. We have never 4 found a problem with toxicity of using this water either for drinking or in the feedstuffs.

We have never seen carcasses that we can attribute of wildlife or waterfowl to the use of this water. So -- and we realize this is oil and gas production water, as Lorraine stated. We know there's coalbed methane that's going to come in eventually, and we're concerned that you have different criteria for the coalbed methane that will affect the natural -- and then they'll take the more stringent, and we'll be out of business.

That will affect 135 jobs in Hamilton Dome, over 28-some million dollars in revenues to that county.

And again, really quickly, that's the economic aspect of it. A couple other comments is it was stated yesterday that you had published notice in the Basin Republican newspaper for distribution. That has a very, very limited publication.

MS. FLITNER: Thank you. Yes. Please conclude, and I'll invite you back if there's time.

MR. HILLBERRY: Okay. My encouragement is to deny this petition, maintain the levels of criteria that have on the discharge and the volumes.

6 (Pages 18 to 21)

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MS. FLITNER: Thank you. 1 2 MR. HILLBERRY: Thank you. 3 MR. MORRIS: I have one question. 4 MS. FLITNER: Go ahead, Mr. Morris. 5 MR. MORRIS: In your comments you are 6 viewing this hearing that we're having as shutting down the 7 oil field? 8 MR. HILLBERRY: It potentially could with 9 the change in the criteria for the water quality. 10 MS. FLITNER: They're having a hard time 11 hearing you. 12 MR. HILLBERRY: What I envision happening 13 is that they change the criteria for the minerals in that surface discharge water and go to a lesser amount for 15 coalbed methane, that become merged as one, if we get 16 coalbed methane in Hot Springs County. And then that would exceed -- or the current flow would exceed what -- the 17 18 standards that they're proposing for coalbed methane. 19 And it's my understanding if that happens then it 20 would shut down that -- I've been told that that would shut down the field because the oil company could not 22 potentially meet those criteria. 23 MR. MORRIS: Thank you.

feel that those people that don't want the water, that's a property right they should deal with. And I'm not going to infringe on them and have any water leave my place.

I've got an irrigating project, as you see. Last year it was shut down because of some permitting. It wasn't quite completed. I got one cutting where you see the pipe sprinkler system there. That was irrigated once this spring. The other picture with the hay meadow there was a fall irrigation unfertilized. So you can see I got good production off of it.

I look forward to managing the water. I -- that particular part on the right-hand side of that big picture opposite of the sprinkler was irrigated last year, and it was fall irrigated. And that's the reason I got a good cutting off of it.

The one on the left of the sprinkler system is off of the green. That has never been irrigated. That will be irrigated this coming year. It will be seven years until I get back to the original spot that I irrigated last year. I don't amend my soil. I don't have to because I don't just continually pound it with methane water year after year. And fortunately, I have the area and country to work with to do it.

So I would like to see the regulations stay as 25 they are. I've got neighbors sitting here that have a

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MR. BRUG: Madam Chairman, Committee, thank you for the time. I got some handout material if you want to send them down the line.

My name is Robert Brug. I'm from Recluse, Wyoming. I'm on the northeastern part of the Powder River Basin.

7 I'd like to just ditto what he said about livestock use of watering and wildlife and sage grass 8 9 habitat. I'm on the northeast group committee for sage 10 grass.

MS. FLITNER: Thank you.

Mr. Brug, is it?

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The stuff that we're passing down through 11 there -- a couple pictures. I don't take the willy-nilly 12 approach to what's going on at my place. I generally make contact with energy companies a year to year and a half in 14 15 advance before they ever get on our ranch, and I start 16 negotiations with them at that time. I don't wait for them to walk up to my front door. 17

18 Fortunately, those individuals or companies that 19 are in our area would be Sheridan or Gillette, so I don't 20 have to go to Denver to look anybody up. I go approach 21 them. I have my own program how I want to handle the 22 water. There isn't any water that's left my ranch. I 23 don't intend to have any water leave my ranch.

I'm at the top of the watershed in Bitter Creek, 24 25 and I've got -- I guess you call it property rights. I

problem, and I don't envy them. They got a lot more water 2 than I have. They don't have the terrain that I've got to 3 utilize it the way I do. One solution might be to pipe it 4 through them if they don't want it. 5

I can see they've definitely got some issues, but self-serving interests. I'll speak for myself. I look forward to using the water, and I appreciate the time you folks had with me today.

MS. FLITNER: Thank you.

10 Questions? Thank you.

> I believe that gets us to Jay Shogren, and then we will take up with the rest of the testimony.

My intention was to get those on a tight schedule out of here, in case some of you wonder about the process. Jay was scheduled to start at 9:00, and he's starting a little later, but we appreciate that, Jay.

Go right ahead.

18 Some may recognize him -- he who used to sit in one of these chairs, I believe. 19

DR. SHOGREN: Thanks for having me. Nice to see you all again.

For many of you out there, I'm at the other end of the spectrum. You're going to hear a lot of testimony, very pragmatic, practical stuff.

My job -- I teach at the University, and I think

7 (Pages 22 to 25)

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with me, and I apologize.

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CHAIRMAN GORDON: Okay. Thank you.

MS. FLITNER: Thank you.

Mrs. Tweedy? And Mrs. Tweedy will be followed by Margo Sabec, Nicol Kramer and Dan Hengel from Devon. And б I'm not sure if each of you wanted to testify separately, if you're still here.

Mrs. Tweedy, go ahead.

MS. TWEEDY: Good morning, Madam Chairman, 10 members of the Committee. Thank you for allowing me to 11 testify before you again. I have been here before numerous 12 times, so I will not be redundant in the essence of time.

Yesterday Joel Ohman spoke on my behalf and our 14 behalf. We live about ten miles apart, so his testimony is part -- would have been part of my testimony. Having said 16 that, I rise in opposition to the citizens petition. We 17 ranch, my husband and I, in Campbell County, south of 18 Gillette; and we've had coalbed methane development on our place for eight years.

20 We manage our water and have managed it well 21 working with industry in our private domain. We wish 22 government to stay out of our business. We want to 23 regulate and negotiate and work with our ranch, our water, 24 our negotiations in private without any undue regulations.

In our personal case -- and many of my neighbors

were here yesterday, having to go home and take care of

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of coalbed natural gas. We oppose the Environmental Quality Council's citizens petition and the unfounded adoption of this amendment to the Wyoming water quality rules as these changes are an infringement on private property rights. They are also unrealistic, and they constitute a

government intervention without just compensation. We respect the current reasonable water regulations, which include the wide variety of beneficial uses for coalbed methane water. We do not support changes to these regulations. We believe they would intrude upon private property rights and possibly our own well-being.

We understand the variation in water quality across the Powder River Basin and Wyoming firsthand. We can tell you that a blanket rule or one-size-fits-all solution regulating coalbed methane water will not work. We will, instead, call for the EQC and other Wyoming regulatory bodies to utilize the wide variety of water management techniques that exist and continue to grow. This approach works best to meet the needs of landowners, operators and the environment.

This had been signed by hundreds of citizens, landowners, ranchers; and I will give it to you for it to go on the record.

And thank you.

Page 41

their ranches. Some still are with me -- are in the same boat. In our case, this petition, as I read it, would impact our ranch in the respect that we could no longer manage our water like we have been because the restrictions would be -- the standards would not stand up. They would be too restrictive, and we could not use the water.

Secondly, in our case, since we've had coalbed methane for eight years and it's on the decline, we would have to have our revenue streams turned off, our coalbed 11 methane wells. That is a large -- a large amount of taking.

So I stand in opposition to any -- anything that gives a one size fits all. I recognize there is damages and people have been damaged. I certainly feel for them, 16 and I think the court system is probably the place to go. 17 I don't have all the answers either, but I do not think one 18 size will fit all of us. We have good water, we use it, we recognize how to use it, and everything is working well.

Having said that, I speak for the hundreds of 21 landowners, workers and citizens of Wyoming that are in 22 opposition to this particular petition, including employees 23 of oil and gas, ranchers, landowners and citizens and wish 24 to be entered -- this into record saying, We are the 25 landowners and people affected every day by the development

1 MS. FLITNER: Wendy has a question or two. 2 MS. HUTCHINSON: Thank you for coming. I 3 have some questions specific to your comments about how you feel that the rule, if we passed it, would impact you 5 personally in what you're trying to do with the water on б your ranch. 7 And I was wondering if you could give a specific

example why you think that's going to be, and let me sort of lead you in and --

MS. TWEEDY: Okay. As I understand it --11 and, once again, I'm not a hydrologist or an engineer -- I 12 understand when the water quality standards, the ECs and 13 the other things, start becoming more restrictive, my water, although it meets standards now, to be discharged 15 into a streambed or into reservoir would no longer meet 16 that standard.

At that time, if I had coalbed methane in the 18 first year of our life or the second year of the coalbed 19 methane's life, that would probably -- industry then would 20 come in and say, Okay, we will fix that. We will -- we 21 will inject it, we will do something else with it.

I would not expect industry, after eight years of production, when my wells are going on the decline to come in and fix a problem that would not help their bottom line. 25 It doesn't make sense. We're all business people.

11 (Pages 38 to 41)

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But me, personally, would be very much impacted, because I believe the wells would be shut down as well as my neighbors'. We're all in the same boat, about eight years -- and I have been told that as well, because there's not much -- there's not much left of the wells --Two years, maybe three years, and we're finished.

MS. HUTCHINSON: I'm just going to ask a clarifying question now.

So your main concern is the actual numeric standards that are part of this rule?

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MS. TWEEDY: My main concern is the petition gives one size fits all. That's my main concern that we're trying to fix 17 petitioners' problems with government intervention and it's going to affect all of us that have had no problem. That is my main concern.

I was speaking personally of what it would do to me, personally. I am not here today personally. I am here representing the hundreds of people that have signed this petition opposing the citizens petition. But yes, me, personally, will be impacted tremendously.

21 MS. HUTCHINSON: Okay. Just trying to 22 figure out how.

23 MS. TWEEDY: And I believe it would be nice 24 if it could be tabled, if it could be denied. Let's let 25 the coalbed methane task force finish their job. Their

1 Quality Act and puts it into a rule.

And I have been sitting here listening and trying to deem whether or not that will help any of us, whether or not it will hurt any of us to have a rule which says that. And that's what I need testimony on.

And I already know -- I already understand that there's a -- we could have had a parade from landowners from Powder River yesterday talking about the failures of the regulatory scheme. What we've been getting the last 10 couple hours is testimony from a group of landowners where 11 it's worked. Okay, I get that. I already get that.

12 But the issue in front of us today is whether or 13 not -- and yesterday -- is whether or not the specific 14 language in Appendix A -- I(a) does us any good. And so if 15 you can offer testimony on that, that would be helpful. If 16 you can offer testimony on whether it's a good idea or an 17 improvident idea to be incorporating language from the statute into a rule, that would be helpful.

I'd be glad to sit here until midnight to listen 20 to everyone, but hearing more stories about it's working for me and stories that it's not working for me just aren't getting us anywhere. We are covering the same ground again and again.

So I just want to point that out. We're really 25 at the point today -- we're supposed to be deciding whether

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Page 45

recommendations don't come in until, what, October 2007? We don't even know what they're thinking yet or what they're going to do.

The legislature appointed them. The legislative people asked them to do a job, and I think we ought to listen to see what they have to say first.

Do we have all the science? Do we have all the data? I don't think so. We certainly have no problem. We use that water. We have wonderful water, as well as my 10 neighbors.

MS. FLITNER: Thank you very much.

Are there other questions?

MR. BOAL: Let me say something.

14 Folks, I'm willing to sit here until midnight and 15 listen to you, but we are covering the same ground again 16 and again.

And, you know, here's what I need help with, and I'm going to tell you so that if any of you want to comment on it you can. You know, we've heard this -- we're not going to pass any constituent limits today or tomorrow or any time in the near future because Powder River has said let's wait.

23 So the question is whether or not the language which is proposed for Appendix 1(a) will do any good, and what 1(a) does is it paraphrases part of the Environmental

it makes sense to promulgate this rule, enact this language; and so that's what I'm asking for. If you can 3 give me some help in that regard, fine.

I'll continue to listen to people's comments about how things are going good for me and things are not going good for me, but we're kind of past that. And now I need to hear does this particular language move the ball forward? Does it leave it in the same place? Does it move the ball backwards?

Thank you.

MS. FLITNER: Yes. Wendy, go ahead. MS. HUTCHINSON: I just want to reiterate the same thing that Dennis has said, only with a little more detail.

And that is, the way I view the rule right now, especially if we table the changes in the sulfate and TDS levels -- which I don't know that we've committed to do that yet -- but I think there's some merit in waiting for Dr. Raisbeck's study.

I would really like to understand how people think this rule's going to be practically applied. And the way I see the rule is -- in the substance of it is that this rule is now asking for credible data that an interested person's going to need to show that the produced discharge water is actually going to be used for ag and

12 (Pages 42 to 45)

Page 70 Page 72

Powder River Basin.

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about what we call regulatory creep is that -- what -- this

is not going to stay in the Powder River Basin. And the

developed, refined in the Powder River Basin and now has

And then I think to address Mr. Gordon's comment

just gone statewide. And so I would ask that that also be

about the beneficial use letters, my understanding on that was that it now is just assumed that that will be put to

beneficial use, and that burden was taken away from the

landowners so that they didn't have to come up with a

letter and sign it. It had to be put in with it with this

That's all I have to add. Thank you.

MS. FLITNER: Thank you.

Questions? Thank you very much.

perfect example is the groundwater policy that was

considered. I don't think this is just an issue in the

1 petitioners are primarily property right disputes in 2 private property damage issues.

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MS. FLITNER: Wendy has a question.

MS. HUTCHINSON: Okay. You made a comment that if we eliminate the pollution clause, as I'll call it, that the rule does not help us. It's already happening now.

So one of the things that I thought was different -- and I would like your take on this -- is that 10 this Appendix is asking for credible data to establish that 11 the water is actually going to be put to ag or wildlife use 12 and that -- and again, credible data will be required --13 but the quantity of produced water shall not cause or have 14 potential to cause unacceptable water quality.

Do you believe that is happening today?

16 MS. KRAMER: And I should have -- I should 17 have mentioned that, too. I think that the credible data requirement is overkill for the -- putting to beneficial use. I think that's difficult to get.

20 I mean, if you want every rancher to document where his cows go, document how many wildlife are using the 21 22 riparian areas around the pond, that's very difficult to

23 24 I think that there is a lot of data being

25 gathered on these streams. The companies are not doing Caroline. MS. HAMILTON: Thank you for this

opportunity, Madam Chairman and the Board. I am here to read a letter -- I've been asked to

21 22 read a letter from a fellow landowner in Sheridan County 23 who could not be here, and his name is Tom Colpiska with 2.4 the Hat Crew Taro Ranch.

MS. FLITNER: Would you state your name for

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Page 71

nothing. They are studying the issues constantly. It's a consultant string, trust me.

MS. HUTCHINSON: My question is on the second item on the -- quantity should not cause unacceptable water quality.

Is that -- is that being addressed under the watershed permitting at this point?

And someone else can try and answer the question when they come up.

MS. KRAMER: Well, and I'm not very much involved in the watershed permitting process, but I do believe it is. They're looking -- they have effluent standards that they start with for every watershed.

MS. HUTCHINSON: Thank you.

MS. FLITNER: Thank you, Nicol.

16 Next up is Dan Hengel, followed by Caroline 17 Hamilton.

MR. HENGEL: Madam Hearing Examiner, Council members, thank you for this opportunity today.

I only have a couple points because I'm not near 20 21 as eloquent as the two previous speakers, who, I think, 22 stated their cases very well.

23 Prior to coming to Devon, I spent three and a 24 half years with DEO in the water quality division. I think 25 the landowners in other parts of the state -- their concern

the record.

MS. HAMILTON: Caroline Hamilton.

3 Gentlemen and ladies, what works for a rancher or 4 farmer in Sheridan County may not work for a Campbell 5 County landowner. In the past six years I've had a lot of 6 experience with the coalbed natural development --

MR. MOORE: Would you slow down just a little bit for the reporter's sake?

9 MS. HAMILTON: Okay. In the past six years I have had a lot of experience with coalbed natural gas 10 11 development on my 3500 deeded acres, 500 of which is 12 irrigated; and I lease 1500 acres from the State of 13 Wyoming. All development is complete, and I am pleased to

report that it was less disruptive than I had anticipated. Three companies, Fidelity, J.M. Huber,

Pinnacle-Marathon, are now producing, transporting and selling CBNG from my land.

Because of the unknown effects of the water being produced and used on pasture and croplands, originally I had elected to have all the water removed from my property to my neighbors' property who were more than willing to put it to use growing hay for the cattle.

My lands have water rights that date back to 1884 and enough storage or high mountain water to survive almost any drought condition. My neighbors are now unfortunate

19 (Pages 70 to 73)

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and rely heavily on this produced water. Their adjudicated water rights are about one 1/16th of my water rights, and they need this produced water to survive.

Having seen how well these three companies manage their water, I have asked to have the water put to use on my own land. A 70-acre pivot was erected on pasture of mine and Pinnacle began putting water on this last summer. The drought conditions at that time were the worst I had ever seen in the 30-plus years on this ranch, no rain from May 15th to September 15th.

This water was a welcome sight and immediately 12 began to grow green grass. Another issue from the drought was the lack of salt water. My reservoirs completely evaporated, and the situation became so serious that it 15 looked like I would have to sell 50 percent of my 16 250-cattle herd.

17 Fidelity, Dan Huber and Pinnacle-Marathon all put 18 stock tanks in the areas, and that better distributed my 19 cattle than anything that I had prior to the development. 20 With these stock tanks in remote locations throughout my pasture, the grass actually improved because the cattle 21 22 were evenly dispersed.

23 I find that these companies need to be 24 responsible and reliable in working with landowners in 25 these important water issues. Please do not place

of that because of the limit of time. This would be much

better in a PowerPoint presentation; but, again, with the

3 limits -- I want you to also know that I am a

rancher-landowner and spent my entire life owning land,

5 operating land and benefitting from that land. I have no

6 interest in the development of coalbed methane on my

7 property nor any potential development of coalbed methane. 8 I speak to you not for the residents of Sheridan

and Johnson County in the state of Wyoming, but I speak to you of them; because as you deliberate this rule change, the impact it could have on revenues to Sheridan County, Johnson County, other counties in the Powder River Basin and the state of Wyoming are very significant.

I wish to bring forward to you some charts and graphs showing you that relativity. I am not going to address severance taxes. I am not addressing royalties, though in the original study I did.

If you'll please observe on page 4 the area 19 graph, Johnson County taxable valuation from the year 2000 20 to 2006, we have an increase of taxable property of 471 percent that is due to the development of coalbed 22 methane gas in Johnson County.

In the year 2000, one mill in Johnson County would generate \$78,000. One mill in 2006 generates 466,000. In Sheridan County we see similarity in this

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1 additional restrictions on the way they handle this water. 2 The country needs the gas, and the landowners appreciate 3 the water. And we, as fellow landowners, also use the 4 water and appreciate it.

That's all I have to say.

MS. FLITNER: Thank you very much.

Ken Kerns, you're up next, followed by Joe Dennis, if he's here. And we heard from Teresa Brown yesterday; so Ken Kerns, Joe Dennis and then Sheridan or Lindy Burgess.

11 Hi, Ken.

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12 MR. KERNS: Good morning. I have some 13 handouts here.

14 I thank you for the opportunity to address this 15 Council. And you have asked previous presenters to have an opinion or some recommendations, and I do not know if 16 17 that's in my purview to do this.

I am an independent consultant. I spent 12 years 18 19 as a county commissioner in Sheridan County. I was 20 contracted by the Coalbed Natural Gas Alliance to generate 21 information as to the amount of -- not sales tax --22 property tax revenues that have been generated in Johnson 23 County and Sheridan County and to quantify those in the

24 form of a report. I have done that. 25 This report to you today is a very brief summary graph. Please notice on the graph that I have broken apart

2 the residential, agricultural, commercial, local 3 industrial, state industrial, other minerals in coalbed

4 natural gas.

These two counties in the comparison of study are very interesting, because Sheridan County has never been a producer of minerals, Johnson County has. So when we look at mineral development in Sheridan County, other than a little bit of oil that is produced in the extreme north-central part, 98 percent of that is coalbed natural 11 gas, a very relative figure.

Yesterday we heard quantity/quality. I can 13 assure you the quantity of tax revenue is increasing in Sheridan and Johnson County and the quality must be excellent because no one rejects it.

16 I also wish to take and point out to you in page 17 6 the revenue increase in Johnson County and the revenue that was generated by the property tax increases. In --18 19 ves?

MS. FLITNER: You have one more minute. I'm just trying to help you. You've got another minute. MR. KERNS: Oh, boy. Aren't we glad we didn't do this in the PowerPoint.

24 MS. FLITNER: You're doing just fine. MR. KERNS: You do have all this 2.5

20 (Pages 74 to 77)

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information, so you can use it for your own purview.

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But in Johnson County in 2006, the total property tax revenue was \$5 million. In 2006 that had increased to 31 million. Likewise, in Sheridan County, it had gone from 10 million to 37 million in that same period of time.

You can go on into this handout I've given you and review some of the information that is there; and it is very, very pertinent when we see the dramatic benefit of property tax dollars created by the coalbed natural gas development in these two counties.

11 We talk about the nuclear option. Let's not see 12 these charts take a dramatic return and not have the 13 benefit of coalbed natural gas taxation. Let us take --14 you have an issue before you. I do not think it's in my 15 purview, as I'm working as a consultant; but if you want me 16 to step back from the microphone and step up again as Ken

17 Kerns, ex-county commissioner, I certainly could make a 18 recommendation to you as to what I think you should do.

But that being said and without that request, I close and ask for your questions.

21 MS. FLITNER: Questions from the Council 22 for Mr. Kerns?

23 MR. MORRIS: My only comment is why does 24 the Council get the stigma that we're going to shut 25 everything down or eliminate everything?

the Bitter Creek drainage, Assay Creek drainage, LX Bar Creek drainage, Wild Horse Creek drainage, Gas Draw, which 3 runs into Horse Creek which goes to Little Powder. So 4 we've got a lot of landowners, a lot of drainages that have 5 been in question.

I'm not going to bore you with all the stuff. 7 You know we have the fish on the ranch. We use the water 8 for irrigation. It's been a beneficial use to the ranch 9 before we -- the ranch -- Madigalts Ranch is on Assay 10 Creek, LX Bar Creek. It's a yearling operation. There's 11 5,000 head of yearlings we usually run every year. For the 12 drought -- we've cut back every year trying to manage the 13 drought.

Before the coalbed methane water, it was looking like we were in bad shape. We cut back to 3500 head. We got the coalbed methane water that year. We put three pounds a day more on our cattle than had ever been put on before. That actually went -- they were outside cattle. They actually went to the feedlot.

20 They've been sold on the futures. It almost 21 broke the cattle buyer, it almost broke the feedlot. The 22 next year they beat down our doors wanting to come in. 23 That was a benefit of our coalbed methane water.

We currently have three pivots on the ranch that 25 we're irrigating with, two side rolls on this ranch that we

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MR. KERNS: Madam Hearing Officer, I don't know if the stigma is there. We do know that if we revert

3 back and -- coalbed methane production because of rules and 4 regulations is diminished or shut down, all of us lose.

5 Everyone in the state of Wyoming would lose.

MR. MORRIS: That is certainly not my position on the Council is that we're trying to shut down anything.

MR. KERNS: Thank you.

MS. FLITNER: Thank you. Thanks for being here. And thank you for offering to go today. He was first up yesterday and ceded his time.

13 Eddie Knudson, and I believe we heard from Robert 14 Brug earlier today. Yeah.

Kendall Cox, are you here? Yes, great. And Neal 15 Schumar -- I believe Schumar is on deck. 16

17 UNIDENTIFIED MAN: Schumar left as well.

18 He's gone.

MS. FLITNER: Thank you.

MR. COX: Madam Chair, members of the

21 Board, Kendall Cox. I'm from northeast Wyoming. I have a

contract pumping business. I do reclamation seeding in 22

CBM. I do noxious-weed control. I represent several 24 ranches in northwest Wyoming along the Powder River.

Our drainages along Powder River I represent are

irrigate with. I know Assay Creek has been a sore spot. I 2 think you've heard a lot about it. We are the upstream 3 ranch on Assay Creek. Tooter Rogers and Josephine are 4 below us.

Until 2004 we had some control of the water as a landowner on the ranch. In 2004 it became waters of the State. After that ruling come out, it seemed like the gates were opened. We couldn't stop them from running water under the fence over to Tooter Rogers. Tooter Rogers is a downstream water right owner. He didn't want the 11 water coming across his land.

12 We met with the company, Tooter and I did, talked 13 to them about it; and they said, Yeah, that's coalbed water 14 going under there, but that's waters of the State. We 15 can't do anything about it -- turned around, walked off. 16 And I am a country boy, so pardon me, but Tooter and I sat 17 there and kicked horse turds. You know, there was nothing 18 else to do.

So Tooter, I think, went on and did what he had to do in court; and I think he still hasn't got it resolved. They did finally want a bypass pipe around his ranch. I would offer that as a solution that anybody that doesn't water coming across their property put a bypass pipe in. Take it around the ranch, dump it below on somebody that does want the water.

21 (Pages 78 to 81)

Page 82 Page 84

We try to use all of ours -- we're in the same area together. You know, we don't want it going under our fence to bother our neighbors if they don't want it. We would like to control it ourselves.

Some of the things I see going on -- it seems like it takes a year, year and a half to get a permit for DEQ discharge or anything like that. Maybe they need some more staff. Let's take some of the monies we're making, give them more staff. Let's give the state engineer's office more staff -- get them up to speed where they can actually handle what they're doing without making mistakes like we heard about yesterday.

I think that's kind of it. If you've got any 14 questions on these watersheds, give me a shout. I'm full

of BS.

16 MS. FLITNER: Thank you very much. 17 Any questions? Thank you, Mr. Cox. 18 Eric Hiser, I believe that's you. And you were 19 going to wait?

20 MR. HISER: Yes. 21

MS. FLITNER: Okay. Carol Jones. Is Carol

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23 I'm sorry. Some of this is illegible, but it 24 looks like someone Yetter from Meeteetse Conservation

25 District.

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1 devastating economic and environmental effect on our operations. Not only would it take productive hay land out 2 3 of production, but also create shortages of stock and 4 wildlife water.

5 The surface discharge water from the Hamilton 6 Dome field not only provides irrigation and stock water for 7 all of lower Cottonwood, but also maintains a life stream 8 that provides habitat for aquatic and many other types of 9 wildlife, including deer, antelope, sage grouse, chukar, 10 partridge, et cetera.

11 With this active year-round flow of water, a 12 valuable riparian area is maintained for the full length of 13 the creek. Therefore, this petition should be denied as it 14 has been proven on the ground that the quality of water 15 currently discharged supports the aforementioned 16 environment. A change in discharge water quality standards 17 would make it uneconomical to operate and continue this 18 source of badly needed water. To lose this source of water 19 would be unacceptable.

20 The PRBRC petition should be denied due to the 21 destruction of many long-term ranching families' lives. 22 These ranchers contribute to the community, provide for 23 their families and care for the land. In addition to the devastation created by this destruction to those of us 25 directly involved, there will be a tremendous negative

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1 MS. YETTER: Yetter with a "Y." 2 MS. FLITNER: Thank you. 3 Go right ahead. Welcome. 4

MS. JONES: Thank you very much.

My name is Carol Jones. I am from Hot Springs County, and I am presenting a letter from the Prospect Land and Cattle Company, and it is from D. Hillberry. You heard from his brother Jim earlier. Again, this letter is from D. Hillberry.

Dear Sir, my name is D.J. Hillberry, a fourth 11 generation rancher in Hot Springs County, Wyoming; and I 12 recommend strongly that the petition submitted by the 13 Powder River Basin Resource Council be denied due to the negative impact on my ranching operation, the environment, 14 15 including riparian areas, wildlife, et cetera, and, most importantly, the socioeconomic impacts on Hot Springs 16

17 County. 18 My ranch is located on Cottonwood Creek and is highly dependent on surface discharge water from Merit 19 Energy at the Hamilton Dome field. We use 4 to 6 cfs of 21 irrigation -- for irrigation purposes during the growing 22 season and use the water for stock water purposes the

23 remainder of the year. 24 Inasmuch as Cottonwood Creek would be dry most of 25 the year without the discharged water, it would have a

impact on the total economic structure of the county of Hot 2 Springs. Schools will be impacted and services will be 3 affected to an unrecoverable state.

In conclusion, I would suggest that if there is a 5 specific problem in the Powder River Basin concerning CBM 6 discharged water in terms of quantity and quality, it 7 should be addressed as such and the water discharge quality 8 standards that exist today for oil and gas producers not be changed.

These water quality standards have proven to be 11 proper and appropriate for the quantities and quality of water being discharged. This has been proven on the ground and can be readily observed on Cottonwood Creek. Once again, I submit that the PRBRC petition to

15 amend Wyoming Water Quality Rule, Chapter 2, Appendix H be 16 denied. In addition, I would strongly urge that the existing verbiage in Chapter 1, Section 20 of the Agricultural Use Protection Policy be retained. There is no need to change a policy that has worked well for decades.

Thank you for this opportunity, signed D.J. Hillberry.

23 MS. FLITNER: Thank you. 24 MS. JONES: I would like to say on my own

25 personal behalf -- I live near these people. They are my

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friends and my neighbor. This does not affect me personally or directly, but it would if this affects them and they go out of business.

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As you heard yesterday and from Lorraine Quarberg this morning and from other speakers, this would be absolutely devastating. It would be the nuclear attack on Hot Springs County. And I know that most of you don't appreciate that to the extent that those of us that live there do, but it is near and dear to our hearts. It's the lifeblood of our community.

11 MS. FLITNER: Thank you. Thank you for 12 making the trip.

Mrs. Yetter is next up, followed by Marvin Blakesley and Renee Valentine.

MS. YETTER: Clara Yetter. I'm here today 16 with two hats, my own personal one and as supervisor for the Meeteetse Conservation District, which I'll refer to 18 MCD.

19 I have two letters that I'd like to put into the 20 record. My own personal comments -- I am very, very familiar with the law of unintended consequences. In the 22 '70s we had rules and policies that affected us in a very 23 negative way, and that is my comment there.

24 I have a letter from Pete and Darlene Scrips in 25 regard to their need for the water produced in the Half Conservation District, I have comments from our MCD, who was directed to write these by the board of supervisors.

3 Re: Petition for rule-making, district board of 4 supervisors representing the citizens that elected it --5 and I will not read the enabling legislation, which is 6 attached -- this petition should be killed immediately 7 following the January 2007 hearing. This petition is an 8 unwise attempt to create a statewide rule in response to a 9 local situation.

The petitioner's own exhibits and the comments that the petitioners have solicited in its support clearly document that local soil/water interaction, not statewide conditions, control whether or not damage from discharged water occurs or may occur from the notice of proposed rule-making before the Environmental Quality Council by the Environmental Quality Council. And there is a website.

This is a quote: A new Appendix I will contain requirements applicable to produced water discharges from CBM with more stringent limits on discharges that cause or have the potential to cause unacceptable water quality and would limit the pollution caused by such discharges.

22 Appendix I would also contain more stringent 23 limits for sulfate, TDSSC and the barium. This rule 24 revision is being proposed to provide for regulation of the unique environmental issues presented by CBM-produced

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Moon Field. Incidentally, I have lived in this state my 2 entire life, which is almost 76 years. I've seen a lot 3 happen.

To whom it may concern, regarding the release of water from the oil fields directly concerns us as beef producers. Our cattle depend on the water coming from the Sulfur Creek, which comes from the Half Moon oil field out of Cody, Wyoming. Water out here is not plentiful and without this stream we could not raise our cattle.

There are more far-reaching effects than just our 11 cattle being dependent on this particular water. This is the deer, elk, antelope and various other kinds of wildlife. This is the only water available to sustain 13 these creatures. So to stop releasing this water would be detrimental in so many ways.

16 Whenever we have had any question regarding the 17 water's quality, all we have to do is call the oil company 18 and they immediately test the water; and if there is 19 adjustment needed, they take it.

20 Thank you for listening, as this is extremely 21 important to us and our way of life and our income. 22

Pete and Darlene, 241 Half Moon Road, Cody, Wyoming.

24 And I will enter that.

And then as supervisor and chairman of Meeteetse

waters. And that's the end of quote.

Yet, the petitioners' own exhibits show that proposed limits on certain constituents are unrealistically low.

Example with excerpt from Exhibit 19: Sulfate imparts this quote. Sulfate imparts a bitter taste to the water, but animals can acclimate to it. Levels up to 1500 ppm produce slight effects on livestock and levels of 1500 to 2500 produce temporary diarrhea.

Petition for rule-making filed by the Powder 11 River Basin Resource Council: It is absurd to consider regulating discharge from a source labeled 'coalbed natural gas, coalbed methane or CBM' any differently than discharge from a source labeled 'traditional oil and gas facilities.'

15 In the Big Horn Basin, water quality that would 16 be unsuitable for discharge under the proposed Appendix I 17 is currently being discharged by industry and is being used 18 by agriculture. This discharged water is so valuable that 19 agricultural producers file with the state engineer's 20 office in order to obtain adjudicated water rights on the 21 discharged water.

22 Respectfully submitted for the Meeteetse 23 Conservation District, Board of Supervisors, Steve Jones, 24 Resource Manager Coordinator, Meeteetse Conservation 25 District. That is the first one.

(Pages 86 to 89)

Page 90 Page 92 1 And I will read just the beginning of the second 1 MS. FLITNER: I had you pegged for a polite 2 one, and then I will introduce them. 2 man. 3 Re: Petition for rule-making filed by the Powder 3 Renae Valentine and extremely well-behaved 4 River Basin Resource Council. Dear EQC, the Meeteetse 4 children. 5 Conservation District Board of Supervisors, MCD, 5 MS. VALENTINE: I just have a couple 6 6 representing the citizens that elected it -- and then an comments. 7 7 asterisk with the enabling legislation -- hereby further My name is Ranae Valentine. I'm here to 8 8 registers its opposition to the cited petition. This represent Lyman Ranch Company. We have four places 9 petition is an unwise attempt to create a statewide, 9 around -- outside Thermopolis around Black Mountain, and we 10 one-size-fits-all rule in response to a local situation. 10 run -- can run over a thousand head there, but there's no 11 This petition should be killed immediately 11 surface water without the surface water discharge. And so 12 following the January 2007 hearing. The MCD presents the 12 our -- we wouldn't be able to run cows three out of four 13 following comments which are particularly relevant to your 13 seasons, at least. action on this petition. These comments are similar to 14 So especially with the many, many, many years of 14 some of those filed with the Wyoming DEQ, WDEQ and Wyoming 15 drought that -- we're really dependent on it. And as far Water Quality Division -- sorry -- the Department of as quality, we've never had any problems. Our cows drink 16 Agriculture regarding the Chapter 1, Section 20 it, the antelope -- or the elk and deer drink it. And we 17 17 18 Agricultural Use Protection Policy. 18 just really rely upon that. 19 These comments are derived from those which were 19 And that's all I came to say. So thank you. 20 developed at a properly noticed public meeting convened by 20 MS. FLITNER: Thank you. 21 the Hot Springs Conservation District. Questions? Thank you. 21 22 The EQC must follow Wyoming Statute 35-11-302 22 Marvin Blakesley. Thanks for your flexibility. 23 23 requiring the State to consider and evaluate the economic MR. BLAKESLEY: Madam Chairman and members 24 impacts of any proposed rule or regulation. 24 of the Council, thank you for the opportunity to comment. 25 35-11-302, Administrator's Authority to Recommend 25 My name is Marvin Blakesley, and I represent Page 91 Page 93 Standards, Rules, Regulations or Permits. The Marathon Oil Company. 1 2 2

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administrator, after receiving public comments and after 3 consultation with the advisory board, shall recommend to 4 the directors rules, regulations, standards and permit 5 systems to promote the purposes of this act. 6

Such rules, regulations, standards and permit systems shall prescribe -- in recommending any standards, rules, regulations or permits. The administrator and the advisory board shall consider all the facts and circumstances bearing upon the reasonableness of the 11 pollution involved, including --

12 MS. FLITNER: I'm going to ask you -- we're 13 over the time allotted. Do you mind finishing? You can 14 certainly enter those into the record.

15 Did you have anything else you wanted to add? 16 MS. YETTER: No, I will enter these in the record, and that should be sufficient. 17

Thank you so much for the opportunity.

19 MS. FLITNER: Thank you so much for making 20 the trip. We appreciate it.

21 Ranae, would you -- would you like to go now or 22 after Mr. Blakesley?

MS. VALENTINE: I would like to go now, if 23

24 that's okay.

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MR. BLAKESLEY: I would defer my comments.

I won't take any of your time talking about all 3 the beneficial uses of this water in the Big Horn Basin 4 across Wyoming. You've heard it multiple times. We know 5 it's very important.

I'm not an attorney, so I just want to express to you our concern as a company that, by some way, shape or form, the proposed changes to the effluent limits could end up on conventional discharges. And if the current proposed limits were adopted, I can tell you it would take away 100 percent of Marathon's surface water discharges of produced water.

I also want to submit that if there are any 14 reduction in the current effluent limits across the board, be it coalbed methane or conventional, there will be a loss of water on the landscape.

It concerns me -- I appreciate the DEQ's effort to hire Mr. Raisbeck and for him to do the study on the effects of the current effluent limits on stock water and quality. My concern is that this study will be ultraconservative. It will reflect feedlot conditions. It may not reflect actual on-the-ground circumstances in Wyoming.

23 24 As we heard yesterday during the Geomega 25 testimony and Mr. McCarty and Mr. Flitner, they have used

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that.

from Wendy.

Marathon?

program?

sort of --

Page 96 1 Can you hold on a second? We have a question

MS. HUTCHINSON: What is your position with

MR. BLAKESLEY: I'm an HES professional. MS. HUTCHINSON: So do you do some of this

MS. HUTCHINSON: Can you tell me if these

MR. BLAKESLEY: I do. I have been in

charge of the NPS program for Marathon Oil for ten years.

rules are passed that are going to require you to provide

credible data that the water's actually put to agricultural

use -- can you make any comment about whether or not you

credible data is. You know, we have decades of documented

letter from the landowner. We've never had a problem with

All the folks up there in the Big Horn Basin want

Both the Cody Bureau of Land Management and the Worland

Bureau of Land Management strongly support this water on

the water. The Game and Fish supports us very strongly.

and demonstrated beneficial use. If you go back many

years, we were always required to get a beneficial use

MR. BLAKESLEY: It depends on what that

think you would be capable of trying to come up with that

water at the current effluent limits very successfully, and

- 2 people have used these for decades. And I request that
- 3 should there be a lowering of the standards that both the
- 4 DEQ and the EQC look at current Appendix H and Appendix I,
- 5 which provides provision of Appendix (c)(i), which states
- 6 for existing permits for the original permit application --
- 7 was submitted prior to September 5, 1978, Modification of
- 8 the effluent limits described to paragraphs (b)(vii) of the
- 9 Appendix may be granted on a case-by-case basis if a signed
- 10 letter of beneficial use from the landowner was provided
- 11 specifically requesting the discharge in question be
- 12 allowed to continue or a signed statement of the Wyoming
- 13 Game and Fish Department was provided in which it was
- 14 stated that the discharge in question is of value to fish
- 15 and wildlife.

16 I won't go on and on. You can read the rest of 17 it. I think this is a very important provision to maintain

- 18 in both Appendix H and Appendix I because should there be a
- 19 lowering of the effluent limits, there's still a mechanism
- 20 here for those folks who want the water, have demonstrated
- 21 the beneficial use of this water for decades and continue
- 22 this use.

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- 23 And I think that's very important, and I'd like
- 24 to focus your attention on both of those provisions in the
- 25 Appendix. I think that does provide some solution.

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I also want to speak to you, not as an employee of Marathon Oil Company, but as a sportsman of Wyoming. I was born and raised in Thermopolis, I grew up around the discharges, I've hunted around them all my life; and that's because that's where the wildlife was at, that's where the game is at.

If this water's removed from the landscape, it would be an ecological disaster and an economic injustice to the citizens of Wyoming.

And I thank you for the opportunity to comment. 11 I know you're in a difficult situation. I sympathize with 12 the folks who have problems. I think those problems can and should be addressed on a case-by-case basis. I don't 13 14 think broad-sweeping, statewide rule changes are the avenue 15 for this.

16 I submit and I challenge and I encourage those 17 landowners with problems and those operators who've 18 operated on their properties to sit down at the table, talk 19 about the problems and see how they can be fixed on a 20 case-by-case basis.

And don't penalize the rest of the state of 21 22 Wyoming and all the benefits that come from this water for 23 some instances that surely there must be a resolution to.

24 Thank you.

MS. FLITNER: Thank you.

the landscape. It's very important for many public lands. 2 So it depends on what you mean by "credible data."

We would have no problem providing evidence of beneficial use. I do know that.

MS. HUTCHINSON: Well, the credible data requires that you use referenced lab and field methods from qualified personnel and that you have a quality assurance plan.

> MR. BLAKESLEY: That causes us problems. MS. HUTCHINSON: That's what we need to

11 know.

Thank you.

MS. FLITNER: Thank you.

Anybody else? Thank you, Mr. Blakesley.

Faye Mackey, followed by Steve Jones.

MS, MACKEY: Madam Chairman, members of the committee, I'm Faye Mackey. I'm a rancher on the east fork of Wild Horse Creek in Campbell County. I'm going to submit some pictures into the record.

And having heard discussions for two days, I'm going to submit my speech into the record; but I'm just going to talk to you.

Is that okay? Thank you.

24 I've sat for a couple of days, as well as you

25 have, and listened to the testimony. And Mr. Boal says

it's repetitive, and it is; but I want to address, specifically, as you have asked, the Appendix A of credible data.

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Who's to say it's credible? I oppose this petition, the citizens petition, as it is presented. I am these people's neighbors; Jo and Tooter Rogers, Ken Clabaugh -- Eric Barlow is to the west of me, Bill Maycock is to the west of me. I am these people's neighbors, so I have personal, kind of, invested comments here.

1.0 I wonder why the Powder River Basin Resource 11 Council got involved. Maybe it was because these people 12 didn't feel like they had any other recourse. I don't know 13 all the proceedings that you guys have went through with the Rogers and the Clabaughs and -- but I do know I have 15 driven a school bus for 29 years -- drove up and down that 16 creek four times a day picking up kids.

17 You have not been told the truth, the whole 18 truth, so help you God, the truth; and I implore this 19 committee to do a little road trip, to do a little 20 investigation yourself.

21 Talk to the neighbors that are upstream, 22 downstream. Kendall Cox -- his testimony about him and Tooter Rogers sitting there, what do we do now -- typical 23 story. These are my neighbors. They have been injured, 24 25 and I don't dispute that they have been injured; but

MS. FLITNER: Yes.

2 MS. MACKEY: I suggest that after you do 3 your little road trip, take your cameras, take your own pictures, interview the neighbors, go to your room in a 5 closed station with the landowner and the person that is 6 dumping the water on these landowners, leave the lawyers at 7 the door, close the door; and you will come out with a 8 solution.

Thank you.

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CHAIRMAN GORDON: I just -- you brought up a 11 really good point. I just wanted to say that we did ask for the opportunity to go visit some of the properties that were involved, and it was -- I guess there's a -- Governor 14 Herschler had a recommendation that the attorney general advised us that we really shouldn't do that.

I'm not sure why that is, but our advice was that we shouldn't take a road trip, so --

MS. MACKEY: Well, I think you should, because I think you should need to see for yourself. It is 19 20 incredible that the people upstream put up hay, cut hay and 21 there's one injured party. And I'm not saying that they're not injured, they are; but there needs to be a solution for 22 that one injured party.

This petition, as it stands -- I'm supposed to 25 produce credible -- how does that say, credible data? Who

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there's a solution other than having a petition brought on by the Powder River Basin Resource Council that does nothing more than to wish to litigate every drop of water that comes out of the discharge permit.

5 This is not my first time in the room with the 6 Powder River Basin Resource Council, and I am not in favor 7 of this petition whatsoever. It does nothing but puts a 8 stranglehold on the industry, and it does and it will shut 9 off the coalbed methane. And you have heard repetition from many people that tells you of the effect that it is 10 going to have on their property, their revenues, their 11 communities. And yes, it will put a stranglehold on the 12 13 industry.

14 I'm a landowner. I have several wells, several 15 reservoirs on my property. I have found that if I have worked with the industry hand-in-hand, asked for my wish 16 17 list, worked with them, negotiated, they have provided me 18 with the tools that I need to improve my ranch for the next 19 generation.

Thank you.

MS. FLITNER: Well done. That was

22 before ---

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MS. MACKEY: And I would like to make one 23

24 suggestion.

May I make a suggestion?

is going to say that that data is credible? What's good

2 for me is not good for Jo and Tooter Rogers. I know Jo and

3 Tooter Rogers. Tooter Rogers is not going to lie to you.

He says he's got a water problem, he's got a water problem. 5

But this petition, as it stands, does nothing more than puts a strangle, which is its intent, on industry; and we don't need to be regulated any more.

> MS. FLITNER: Thank you very much. Other questions? Thank you, Faye.

Steve Jones.

11 MR. JONES: Madam Chair, I'm going to defer 12 my comments until this afternoon.

MS. FLITNER: Thank you.

I believe Kathy Mariarty is from Torrington and left yesterday; is that correct?

Ken Hamilton? I think I saw you. Hi, Ken.

MR. HAMILTON: Thank you, Madam Chairman,

18 rest of the committee members.

My name is Ken Hamilton. I represent the Wyoming 20 Farm Bureau Federation. Last year at this time,

21 approximately, we had a prehearing, I guess, on this

22 petition. Wyoming Farm Bureau Federation submitted for the

record testimony. I would ask that you folks review that; 23

24 because even though the initial proposal has changed

25 somewhat, I believe the comments that the Wyoming Farm

26 (Pages 98 to 101)

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Bureau Federation made at that time are still pertinent to 2 the petition as presented and is before you.

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I won't go into what we said back then. I do want to say a few things relative to the amendments that are -- that were proposed in Appendix I. I still feel that the -- that the use of credible data in this instance, tying it back to Wyoming's credible data law, is inappropriate and would not fit or apply here.

Having said that, I'm assuming that's what the 10 term "credible data" would refer back to. Yesterday the admonition was if you have some solutions, let's bring them 12 forward. And towards that end, I would like to ask for the 13 Council's indulgence.

14 The industries that are involved in coalbed 15 methane and a bunch of agricultural groups got together to 16 try and come up with a mechanism to hopefully get not just 17 the landowners that have development on their land, but 18 those offsite landowners -- give them a structured process, 19 if you will, to try and address the problems that the 20 coalbed methane waters are creating outside of a regulatory 21 setting and hopefully outside of a legal setting.

22 So towards that end, we've had two or three 23 meetings to come up with some proposed language, if you 24 will, to try and get involved in the process. These

25 landowners downstream, down on the -- offsite, whatever you

Hemmer at that time, the director of the division -- or the 2

Department of Environmental Quality -- sorry -- and would

3 have been just that, to the state engineer. And that

was -- and, again, rescinded; and I didn't know -- were you

5 aware of that? Do you remember that -- can you tell me the 6

issues that --

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MR. HAMILTON: Yes, somewhat. You know, that has been several years ago; and at that time, as I recall, the memorandum of understanding went -- before the state engineer issued any water permits, they would get, if I remember right, the input or the okay, if you will, from the Department of Environmental Quality.

And in that memorandum -- and at the time, I 14 think Wyoming Farm Bureau Federation submitted a letter saying that we felt that would be improper that the Department of Environmental Quality would have veto authority over the issuance of a water permit.

If an irrigator wanted to apply for a water permit and the Department of Environmental Quality didn't feel it was appropriate, I felt that was outside of the scope of the Department of Environmental Quality. I guess I would say that I still do.

CHAIRMAN GORDON: Okay. Thank you.

24 MS. FLITNER: Wendy.

MS. HUTCHINSON: There was an effort made

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1 want to call it -- get them involved in the process before, 2 as was mentioned earlier, the attorney got into the room

and perhaps even guys like me and ask that those producers

and landowners sit down, utilize, if necessary, the ag 4 5

mediation board that we currently have in place in Wyoming.

And so we've been working on this initiative, and it's specifically targeted towards the Powder River Basin, because we feel that the issues involved in that particular location would be different than if we have some of these other areas. And as coalbed methane development and 11 perhaps other development gets going in some of these other areas, we probably will amend it and try and come up with 12

some sort of an issue for that. 13 14 So with your indulgence, I'd like to just submit 15 to the record this draft preliminary document. I think 16 that it would go towards addressing some of these problems.

Maybe if we had been a little bit smarter, we would have 17 18 got this thing going five years ago and you folks wouldn't

19 have to sit through this.

20 But that's all I have, Madam Chairman, and ask if 21 there's any questions.

MS. FLITNER: Mark.

CHAIRMAN GORDON: I have one question.

24 Can you refresh for my memory -- it seems to me

25 there was a memorandum of understanding which maybe Dennis

five years ago on this mediation issue, and I recall being

2 in the public meeting in Gillette with several members from

3 the industry. And I recall them being there for sure

talking about mediation efforts and the mechanism for

5 landowners to get with oil companies and for that to --6

that mediation to be free to those landowners.

So my question is this effort that sounds like it's being kicked off now, how is that different from the effort of five years ago?

MR. HAMILTON: Madam Chairman, actually, I think at that time -- if it's the same one that I'm thinking of -- it dealt with split estate issues. And as a template for this, we did rely on that. And as far as I know, that initiative is still ongoing.

MS. HUTCHINSON: Okay.

MR. HAMILTON: And I think -- I couldn't say for sure -- I think there's been a limited use of that; but in those instances where it has been used, it has been very successful. And I think that that is part of the reason why we decided we needed to try and adapt that to this type of process.

MS. FLITNER: Thank you.

23 Any other questions?

24 We're pressing up against the lunch hour. If I 25 could use a couple of minutes before we adjourn so you can

27 (Pages 102 to 105)

Page 106 Page 108 get something to eat, I'd like to get an idea of how many and from the petitioners on if the rule does get passed as 1 people who signed up to testify are still here, and that 2 you had proposed it; and I'd like comment from the DEO as 3 will let us gauge our time this afternoon. 3 well, Mr. Corra -- how has the credible evidence -- in the 4 If you will, just yell out when -- I'm sorry, I'm water quality rules is only being used for use 5 5 going to use the sheet because I need to know who's not attainability analysis and how does -- or how would that б here, if that's okay. So just say yes if I call your name б apply if someone wanted to apply this Appendix I as it has 7 7 and you're still planning to testify. been proposed? 8 David Gremel? 8 So I would like comment about the feasibility of 9 MR. GREMEL: Yes, ma'am. 9 coming up with credible evidence to answer item i and item 10 MS. FLITNER: Tom Harriet? 10 ii in the proposed rule on -- that the water's actually put 11 to such use and that the quantity won't have problems MR. HARRIET: Yes. 12 MS. FLITNER: Marge West? 12 with -- cause problems with water quality. 13 13 MS. WEST: Yes. So that's the way the rule's reading right now, and I would like comment on practicality and how that's 14 MS. FLITNER: Lorri Lutterman? Anita 14 15 Schumar? Rori Renner? 15 going to be applied or how it could be applied from both 16 MS. RENNER: Yes. 16 industry, petitioners and DEQ. 17 So you can ponder that at lunch time, and I'd 17 MS. FLITNER: And Rori Renner again? 18 sure appreciate comments on it. 18 MS. RENNER: I'll just combine them. 19 MR. MOORE: Just a point of correction, 19 MS. FLITNER: Oh, I thought it was a 20 20 mistake, but now I see why. it's credible data, not evidence. 21 Kelly Graham? 21 MS. FOX: Madam Chair, I have a scheduling 22 MS. GRAHAM: Yes. 22 issue while you're planning all this. 23 Larry Munn -- this afternoon between 2:00 and 23 MS. FLITNER: Richard May? 24 2:30, he and Ginger Paige will be here. 2.4 MR. MAY: Yes. 25 MS. FLITNER: Troy Mathews? James Mankin? MS. FLITNER: And how long are they --Page 107 Page 109 1 Michelle Barlow? Eric Barlow? MS. FOX: You know, they're primarily here 2 I'm not clear as to whether you -- either of 2 to answer any questions the Council have. They may give a 3 3 brief presentation, but I'm thinking ten minutes. you --4 4 MR. BARLOW: Yes. MS. FLITNER: Okay. Thank you. I will MS. FLITNER: Yes to Eric? 5 recess this hearing until 1:00 sharp. 5 Thank you very much. б MR. BARLOW: Please. 6 7 7 (Hearing proceedings recessed MS. FLITNER: Tim French? MR. FRENCH: Yes. 8 11:51 a.m. to 1:00 p.m.) 8 9 9 MS. FLITNER: Tim French? MS. FLITNER: Welcome back, everybody. We 10 MR. FRENCH: Yes. 10 are going to -- I believe Tom Harriet wanted to make a 11 MS. FLITNER: Duane Siler? quick statement -- who's on our list. 12 And is he back? 12 MR. SILER: Yes. 13 MS. FLITNER: Steve, Eric and Kate? MR. HARRIET: Yes. 13 14 MS. FLITNER: Okay. Why don't you go ahead 14 Yes? Okay. and kick us off. And we have the state engineer's office 15 Is there anybody who wishes to testify whose 16 here. We're going to ask you to -- I think the Council name -just has a few questions, and I understand you're juggling 17 17 MR. BURRON: Keith Burron. 18 a legislative schedule, too; so we'll call you next. MS. FLITNER: Keith, hi. I can't believe 18 19 19 MR. HARRIET: Madam Chairman, thank you, it. 20 Council. My name is Tom Harriet, landowner, Powder River; 20 Is there anybody else whose name I didn't call? 21 Thank you. I'll make sure I have you on this 21 and my family's been there -- been on the Powder for about 22 nine years, so we're an old family. list, and we'll check the door as well. 22 23 I will not speak about the beneficial uses, just 23 Wendy has a comment. 24 because I'm with the Joanne Tweedy group, and you've heard 24 MS. HUTCHINSON: I would like more comment all of that testimony. So I won't regurgitate all of that 25 on the issue of credible evidence both from the industry

28 (Pages 106 to 109)

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But anyway, I'd like to add to the testimony of Faye Mackey. She wanted me to read a little statement here. And it says that, I want to thank the opportunity to provide comment. I'm hear to speak not only for my ranch --

MS. FLITNER: Excuse me, would you speak into the microphone?

9 And she did testify. I'm not sure if that's the 10 same letter.

11 MR. HARRIET: Yes, it is; but she wanted me 12 to reiterate the acreage that's on the map. There's 13 581,250 acres, and they represent the landowners of -- that 14 are opposed to the petition.

MS. FLITNER: Okay.

MR. HARRIET: And I just -- that was all I had on that.

18 MS. FLITNER: Thank you. I appreciate it. 19 MR. HARRIET: And I have one more comment.

We're a surface owner and a mineral owner, and we

21 have development. And this -- this petition -- I worry

22 that it will affect the development of our other minerals.

23 They're on different parts of our land. It's not -- all

24 our properties are developed, so -- and I just -- the --

25 it's nice to get that mailbox money come in once in a

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Officer and members of the Council. I am here today, understanding even sitting at the Herschler Building occasionally your ears burn when these issues come up and feeling that it might be worthwhile to be here and answer questions and try and clarify issues that come up related to my office.

MR. TYRRELL: Thank you, Madam Hearing

advantage of having some informal remarks, I guess. You

are going to be on the record, but we didn't prepare you in

any way. I know there are a couple of questions. If you

have any remarks you'd like to start out with, you're

We were, yesterday, in front of Senate Minerals 14 Committee talking about another side of this issue, which is the Senate File 55, dealing with the Council and Mr. Corra and the question of water quantity.

And the language or the testimony I presented yesterday is -- there is some recognition that, while at a high level, the state engineer is the quantity guy in the state of Wyoming and at a high level Mr. Corra and the Council are quality folks.

That really -- that particular bill, and in some extent, this issue deals with discharge; and I don't permit discharges. The state engineer's office does not, for example, for the City of Cheyenne, tell them how much water

while. It helps make you a smart rancher, so I just wanted to say that.

Any questions?

MR. MORRIS: Yeah.

Does a landowner with production look at these things maybe a little differently than the landowners without production?

8 MR. HARRIET: No, I don't believe that. I 9 think -- you know, my family's been on that property --10 MR. MORRIS: You're talking about the

11 mailbox money, and I thought --

MR. HARRIET: Yeah. Well, it's nice, and 13 it helps ranching. That's a very good asset. We own the minerals underneath, and we should be able to extract them 15 if we like, you know.

And this is -- you know, and I just don't agree 17 with the petition. I think we have enough regulation on 18 hand as we do. I think the DEQ, the BLM -- I think everyone does a pretty good job with what they're dealing with; and more rules and regulations, I don't think, are 20 going to help accomplish anything.

MS. FLITNER: Thank you.

We'd like to take the opportunity, Pat, as I 23 24 said, to hear from you.

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And I -- we -- the Council just wanted to take

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in quantity terms, even, to discharge from their publicly

2 owned treatment works; nor do we tell an industry how much 3 to discharge nor do we tell a rancher how much return flow

to come off his field or from his pivot. In fact, it's his

5 choice as to how to irrigate once he gets that beneficial 6 use permit from us.

So to the extent that you're dealing with this, it is partly because of my statutory inability to regulate the discharge of water quantity after the beneficial use 10 has been made; but we do certainly control and permit the 11 first use side.

In answering questions about the general nature 13 of this petition in the past, my response, sometimes more 14 briefly than other times, is that when we get a permit 15 application and we don't go to that applicant and say, Show us how you're using the return flow from this use and we 17 need to see what you're doing there before we grant the 18 first permit. It's not a practice of ours.

So clarifying a little bit further, some remarks 20 I heard earlier today about the beneficial use of this water -- we certainly encourage and we see the beneficial use of a lot of water produced from wells and out of reservoirs that got there as a result of this industry.

We view it, however, not necessary, even though 24 25 it's waters of the State, because groundwater and surface

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suggestions when you're talking about credible data.

Do you have -- I want to make sure that we are understanding the same thing you're intending.

MS. WEST: I do mean the numeric standards. I also mean the standards for SAR and EC. We have 2 ICP points on our ranch. Those standards have never one time been met.

MS. FLITNER: Thank you.

Wendy has a question.

10 MS. HUTCHINSON: This is kind of along the 11 same lines as Sara.

You did comment that you felt that if this requirement for credible data had been in effect that you would not have been damaged --

MS. WEST: Right. And --

MS. HUTCHINSON: Let me ask my question

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18 And that is, what do you imagine that credible 19 data to look like?

20 MS. WEST: Well, I would imagine that it 21 would be data that proves this water is not harmful to 22 downstream vegetation, it won't destroy your hay meadows, 23 it's not going to flood our fields, freeze over during the

24 winter for three and a half to four months, kill all our

25 old-stand cottonwood trees. suggest that.

Thank you.

MS. FLITNER: Thank you.

Questions? Thank you.

Kelly Graham? Following Kelly is Richard May.

MS. GRAHAM: My name is Kelly Graham, and

I'm representing Larson Ranch of Meeteetse.

Ladies and gentlemen, my family owns a commercial cow/calf operation near Meeteetse. I am the fourth generation of the family to devote my life to cattle ranching. Larson Ranch is situated primarily in Park County but also extends into Hot Springs County.

We currently employ five full-time people, pay a significant amount of money in property taxes and 14 contribute in multiple ways to our local economy. The cattle we have produced are our sole source of income. 16

Larson Ranch has been blessed with produced water 18 discharge from a traditional oil facility for more than 19 40 years. This water has been invaluable to us in many 20 ways. The discharge water allows us to utilize forage that 21 would otherwise be unavailable due to lack of water.

In one of our key pastures, the discharge water 23 is the only water available. This discharge water flows 24 into Gooseberry Creek where Larson Ranch and many of our downstream neighbors benefit from the water.

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You know, they did send it down the channel right, but Spotted Horse Creek has an ephemeral drainage. It had no channels in place. They've sent the water down anyway, and it spread out and froze over for a period of three and a half to four months -- and they say, Not our problem.

MS. HUTCHINSON: Okay. I think you answered my question.

Thank you.

MS. FLITNER: Thanks, Marge.

Rori Renner? Following Rori is Kelly Graham.

MS. RENNER: I would like to thank the

13 Council for hearing our testimony here today. And in 14 interest of time, I'm just going to submit my written

15 comments, and I'll just make a few comments here.

16 I would like to ask the Council to deny this 17 petition. We are from the Big Horn Basin, and we benefit greatly from produced water. As a matter of fact, we would 18 19 like more produced water in our area. It's very beneficial 20 to us, not only from a livestock-watering scenario, but 21 also from hay meadows and those types of things. So we 22 appreciate it.

23 I would also like to request that a hearing be 24 held closer to our area, whether it be Gillette or

Meeteetse or Cody or someplace up in that area. I would

1 Because of the addition of the discharge water to Gooseberry Creek, we are able to irrigate our hay meadows 2 3 more often and more thoroughly. Our water right is not very early, and without the additional water provided by 5 the discharge, most years we would not be able to irrigate 6 at all.

The discharge water has also proven beneficial in fighting wildfires. In August 2000 lightning sparked a wildfire that raged out of control for several days and 10 burned up several thousand acres. The helicopters that were used to make aerial water drops were able to fill 12 their buckets in the beaver ponds fed by the discharge 13 water.

The discharge water is extremely beneficial to a wide variety of wildlife. Everything from elk and moose to wolves and ducks benefit from this water. Gooseberry Creek has a very healthy riparian habitat due to the discharge water. We have an abundance of desirable trees and shrubs such as cottonwood, birch, willow and silver leaf.

I am opposed to the proposed changes to the existing Chapter 2 rules. The proposed reduction of 2.1 22 effluent limits found in existing DEQ standards would effectively halt the discharge of any produced water. This 24 would severely hinder the operation of Larson Ranch.

We would suffer an immediate drop in weaning

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weights on our calves. Due to the increased influences, they would have to travel to water. We would be limited in our ability to utilize several of our pastures, and it certainly would put an end to any irrigated meadows.

It would be very difficult to replace the discharge water in a cost-effective manner. Well drilling is extremely expensive, and there is no realistic way to haul or pipe water from another location. The effects on the wildlife and the riparian habitat would be devastating as well.

In the event that we're unable to continue our 12 ranching operations due to lack of water and we were forced to sell out, the land values would be considerably less. 13 14 Before making the proposed changes to the rules that would 15 negatively impact many ranches and large numbers of 16 wildlife, I request that you demand scientific data and 17 carefully consider all of the options.

If there are legitimate problems with a few 19 landowners, perhaps those situations should be dealt with on a case-by-case basis rather than implementing comprehensive changes that would be detrimental to many.

22 Thank you for your consideration of my concerns. 23 And I have a written copy that does include a few pictures 24 that I would like to submit.

MS. FLITNER: Thank you.

1 MR. MAY: Madam Chairwoman, Council, thank 2 you. I'll submit a few pictures.

Like many people you've heard before, I'm also a rancher -- little bit different than the typical. I raise buffalo -- I'm the buffalo guy you need.

Both of the previous people who were here actually benefit from the discharge of the pumping units on our ranch. The pictures that I've passed through actually are showing the beaver ponds, that type of situation which comes from our land down to theirs.

I've been kind of changing my little speech and everything, listening to everybody. What I'm actually very 12 concerned about is if you change the effluent limits to a tighter end -- what I'm worried about -- it will affect ranchers such as myself and other people, which will also affect the culture that we -- have been a part of Wyoming 17 for the last hundred or so years.

Our family ranch has been in business for 112 years in Park County. Now, you don't see a lot of that anymore. And in the cultural aspects, which seems like a 21 far cry from why does this have anything to do with produced water -- but it does affect it, and it also affects the oil companies which have also become a part of our culture. And I would like you all to consider that, please.

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Ouestions?
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MR. MORRIS: Are you indicating that if these were approved that you would no longer ever get any water?

MS. GRAHAM: Well, right now we -- as I said, our water is with the traditional production; but I'm like some of the other folks that spoke earlier today, and my concern is that when -- if this issue comes up at court, I think we're going to be stuck with these lower standards; and then I don't think we're going to have the produced 10 11 water. That's my fear, and that's why I'm here.

12 MR. MORRIS: Do you have anything that 13 would really substantiate your thinking there that you'd 14 never get any more water if the lower --

15 MS. GRAHAM: Well, I'm not a lawyer or scientist, but I know how the court system works. And I 17 know a lot of times it doesn't come out in our favor, so I'm very concerned about it.

18 19 MR. MORRIS: Thank you. MS. FLITNER: Thank you. 20 21 Richard May? And then is Joe Olson here? 22 MS. FOX: Can I interrupt for just a 23 second?

I understand that whenever you're ready, 24 25 Mr. Munn and Ginger Paige are here.

Also, in the fact of raising buffalo, if 2 Dr. Raisbeck would like to contact me, I can work out a 3 situation with him where he can do some testing; and I'd be 4 more than happy to do that. 5

Thank you.

MS. HUTCHINSON: If you would make sure that I have your contact information, we'll make that happen.

MR. MAY: I sure can.

I want to thank you all very much for your time, 11 and I hope this works out in everyone's benefit.

Thank you.

MS. FLITNER: Thank you. Joe, you -- did you want to say --

MR. OLSON: I'll decline.

MS. FLITNER: Thank you.

At this point -- let's see, I know that you had hoped to get Ginger to speak about 2:00. And do I understand both are here?

MS. FOX: Both Dr. Munn and Ginger Paige are here. And really it's at the Council's convenience. And I know there are other witnesses, but I wanted you to know they're available when you want them.

MS. FLITNER: I -- that's terrific. And I 25 would like to take at least a few more of the citizens at

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MR. JONES: I think sometimes that's a problem; and I think, you know, therefore you're going to have to take a look at what is basically the normal flow in the stream, say, during the spring, something like that, and use some sort of portionality with regard to that.

That's what I would suggest.

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MS. FLITNER: Rick. MR. MOORE: Thank you.

Mr. Jones, you were about to give us some citation on distinctions between oil and gas and coalbed methane when you were running out of time.

Do you care to elaborate on what you were going to say about why we can regulate one different --13

MR. JONES: Well, one of the things I was going to point out was that back when 40 CFR, part 435 --15 16 that's a regulation that's been in effect a long time, I think since back in the 1970s or 1980s -- when they put 18 that into effect, the only requirement that you'll see in 19 there for discharge is an oil and grease limitation; and 20 there's nothing else.

21 And so it's quite clear that, you know, all they 22 had in mind there was discharges from conventional oil and 23 gas produced water. But I think -- I don't have any

citations for you beyond that. But as you stated,

25 Mr. Moore, there's plenty of different types of categories

some water stock tanks for me, and they've done a very good job of putting in an irrigation system for me. I had the first drip system that had ever been established in this

part of the world, to the best of my knowledge. It's 5 working very well. I've been very happy with it. 6

I'm sure that there are others that haven't had as good experience as I've had with the methane people, but I believe the answer to their problem lies in some other area rather than having more stringent regulations opposed on a statewide basis.

Any damage done by a methane company, I think, leaves a person that's being damaged with several options that they can pursue to arrive at a solution without going to a regulatory change.

However, if your intention, in fact, is to curtail methane production or eliminate it altogether, then you definitely would want to go the route of a change in the regulations and make them more stringent.

If it can be proven that any good can come from this regulation, then I think pass -- it would be worth passing. But I have not seen any proof in the two days I've been here or in the study I've done on the subject that it would be any beneficial effect by approving these changes. So I would urge you not to do so.

Thank you, Madam Chairman and members of the

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of pollutants that they look at. And for each one of the categories, they come up with different effluent limitation guidelines.

So I think the precedence is well established that you can distinguish between types of pollutants that come up with different guidelines for those pollutants.

> MR. MOORE: Thank you. MS. FLITNER: Thank you.

Carlton?

10 And Kate, as we're nearing the -- you may see how you want to use the time and whether -- I know you had 11 asked to be one of the last commenters, as have Keith and 12 13 Eric.

14 So I just -- I want you to decide when you want 15 to use your time and how that may affect your scheduling with Larry and Ginger. And I'll give you the opportunity 16 17 to think about that while we hear from Carlton.

18 MR. PERRY: Madam Chairman, members of the Council, my name is Carlton Perry. I'm a rancher from 19 Sheridan County. I have coalbed methane production on the 21 ranch. I'm afraid that I'm one of those ranchers you're 22 going to hear from that's had very good relations with the 23 minerals company.

They've been very good for me personally, been 25 very good for the production of the ranch. They put in Page 165

Council, and I was brief. And I am not a lady. 2 MS. FLITNER: Thank you very much.

Questions for Carlton? Appreciate it.

MS. FLITNER: Kate.

MS. FOX: Thank you, Madam Chairman. I just spoke with Eric Keiser, who would like to speak before he has to leave -- about the same schedule you have.

My suggestion is that we have Larry Munn and Ginger Paige up now primarily to answer the Council's questions. And so that length of their testimony will depend on you.

Then I know Keith, Eric and one other industry 13 lawyer wanted to -- are there three or just two -- two, okay. Then those two, and then I'd like to close.

MS. FLITNER: That doesn't sound like 16 something that's feasible in the next 32 minutes, so you may decide amongst yourself or I will decide for you; and I don't mind either way. But if it's something that's easy for you guys to work out, that's fine.

There are several who have indicated they are -we're considering as public testimony, and everyone will be given the opportunity, as I said. I'm -- I know -- I just want to be transparent about my departure, and I'm not intending to inconvenience you; but I'm trying to let you use the time as you see fit.

42 (Pages 162 to 165)

